



FY 2016 Annual Action Plan and FY 2015-2019 Amended Five Year Consolidated Plan City of Joliet, Illinois



EQUAL HOUSING
OPPORTUNITY

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Executive Summary

ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Joliet, Illinois is an entitlement community under the U.S. Department of Housing & Urban Development's (HUD) Community Development Block Grant (CDBG) Program. The City also receives HOME Investment Partnerships (HOME) funds under Will County's HOME Consortium Program. In compliance with the HUD regulations, the City of Joliet has prepared this FY 2016-2019 Amended Consolidated Plan for the period of October 1, 2016 through September 30, 2019. The Consolidated Plan was amended to reflect the newly created HOME Consortium that was established in 2016 that designated Will County as the Participating Jurisdiction (PJ). This consolidated plan is a strategic plan for the implementation of the City's Federal Programs for housing, community, and economic development within the City of Joliet.

The Consolidated Plan establishes the City's goals for the next four (4) year period and outlines the specific initiatives the City will undertake to address its needs and objectives by promoting the rehabilitation and construction of decent, safe, sanitary, and affordable housing, creating a suitable living environment, removing slums and blighting conditions, promoting fair housing, improving public services, expanding economic opportunities, and other activities principally benefitting low- and moderate-income persons.

This Consolidated Plan is a collaborative effort of the City of Joliet, the community at large, social service agencies, City officials, housing providers, community development agencies, and economic development groups. The planning process was accomplished through a series of public

meetings, stakeholder interviews, resident surveys, statistical data, and review of previous community development plans.

Maps:

Included in this Plan in the Exhibits Section are the following maps which illustrate the demographic characteristics of the City of Joliet:

- Population Density by Block Group
- Percent White Population by Block Group
- Percent Minority Population by Block Group
- Percent Population Age 65+ by Block Group
- Population Age 65+ by Quarter Mile Grid
- Total Housing Units by Block Points
- Percent Owner-Occupied Housing Units by Block Group
- Percent Renter-Occupied Housing Units by Block Group
- Percent Vacant Housing Units by Block Group
- Low/Moderate Income Percentage by Block Group
- Low/Moderate Income with Minority Percentage by Block Group
- Commercial Hotspots in Joliet, Illinois

2. Summary of the Objectives and Outcomes Identified in the Plan Needs Assessment Overview

The following six (6) priorities and subsequent goals/strategies have been identified for the City of Joliet for the period of FY 2016 through FY 2019 for the Community Development Block Grant (CDBG) Program:

HOUSING PRIORITY – (High Priority)

There is a need to improve the quality of the housing stock in the community by increasing the amount of decent, safe, sound, and accessible housing for homeowners, renters, and homebuyers that is affordable to low- and moderate-income persons and families.

Goals/Strategies:

HS-1 Housing Rehabilitation - Continue to provide financial assistance to low- and moderate-income homeowners to rehabilitate their existing owner-occupied housing.

HS-2 Rental Rehabilitation – Provide financial assistance to landlords to rehabilitate housing units that are rented to low- and moderate-income tenants.

HS-3 Housing Construction - Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters in the community through rehabilitation of vacant buildings and new construction.

HS-4 Fair Housing - Promote fair housing choice through education and outreach in the community.

HS-5 Home Ownership - Assist low- and moderate-income households to become homeowners by providing down payment assistance, closing cost assistance, and requiring housing counseling training.

HS-6 Public Housing – Support the local public housing authority in its efforts to improve public housing by constructing new affordable housing on scattered sites throughout the community to replace deteriorated public housing.

HOMELESS PRIORITY – (High Priority)

There is a need for housing and support services for homeless persons, and persons who are at-risk of becoming homeless.

Goals/Strategies:

HO-1 Continuum of Care - Support the local Continuum of Care's (CoC) efforts to provide emergency shelter, transitional housing, and permanent supportive housing to persons and families who are homeless or who are at risk of becoming homeless.

HO-2 Operation/Support - Assist providers in the operation of housing and support services for the homeless and persons at-risk of becoming homeless.

HO-3 Permanent Housing – Support the development of permanent supportive housing for homeless individuals and families.

HO-4 Housing – Support the rehabilitation of and making accessibility improvements to emergency shelters, transitional housing and permanent housing for the homeless.

OTHER SPECIAL NEEDS PRIORITY – (Low Priority)

There is a continuing need for affordable housing, services, and facilities for persons with special needs and the disabled.

Goals/Strategies:

SN-1 Housing - Increase the supply of affordable, decent, safe, sound, and accessible housing for the elderly, persons with disabilities, and persons with other special needs through rehabilitation of existing buildings and new construction.

SN-2 Social Services - Support social service programs and facilities for the elderly, persons with disabilities, and persons with other special needs.

SN-3 Accessibility – Improve the accessibility of owner occupied housing through rehabilitation and improve renter occupied housing by making reasonable accommodations for the physically disabled.

COMMUNITY DEVELOPMENT PRIORITY - (High Priority)

There is a need to improve the public and community facilities, infrastructure, public services, and the quality of life for all residents in the community.

Goals/Strategies:

CD-1 Community Facilities - Improve the parks, recreational centers, trails, libraries, and all public and community facilities in the municipality.

CD-2 Infrastructure - Improve the public infrastructure through rehabilitation, reconstruction, and new construction.

CD-3 Public Services - Improve and increase public safety, municipal services, and public service programs throughout the community.

CD-4 Accessibility – Improve the physical and visual accessibility of community facilities, infrastructure, and public buildings.

CD-5 Public Safety - Improve the public safety facilities, equipment, and ability to respond to emergency situations.

CD-6 Code Enforcement – Enforce the local codes and ordinances to bring buildings into compliance with the standards through systematic code enforcement.

CD-7 Clearance – Remove and eliminate slum and blighting conditions through demolition of vacant, abandoned and dilapidated structures.

CD-8 Revitalization – Promote neighborhood revitalization in strategic areas through acquisition, demolition, rehabilitation, code enforcement, infrastructure improvements, housing construction, public and community facilities improvements, etc.

ECONOMIC DEVELOPMENT PRIORITY - (Low Priority)

There is a need to increase employment, self-sufficiency, education, job training, technical assistance, and economic empowerment of low and moderate income residents in the community.

Goals/Strategies:

ED-1 Employment - Support and encourage new job creation, job retention, employment, and job training services.

ED-2 Financial Assistance - Support business and commercial growth through expansion and new development through technical assistance programs and low interest loans.

ED-3 Redevelopment Program - Plan and promote the development and redevelopment of the downtown business district.

ED-4 Financial Incentives – Support and encourage new economic development through local, state and Federal tax incentives and programs such as Tax Incremental Financing (TIF), tax abatements, Enterprise Zones/Entitlement Communities, Section 108 Loan Guarantees, Economic Development Initiative (EDI) funds, etc.

ADMINISTRATION, PLANNING, AND MANAGEMENT PRIORITY - (High Priority)

There is a continuing need for planning, administration, management, and oversight of Federal, state, and local funded programs.

Goal/Strategy:

AM-1 Overall Coordination - Provide program management and oversight for the successful administration of Federal, state, and local funded programs, including planning services for special studies, environmental clearance, fair housing, and compliance with all Federal, state, and local laws and regulations.

3. Evaluation of Past Performance

The U.S. Department of Housing and Urban Development (HUD) had placed a hold on the City of Joliet's FY 2011, 2012 and 2013 CDBG and HOME funds. HUD didn't release the hold until the fall of 2013. FY 2014 CDBG and HOME funds were not received until the fall of 2014, twelve months after the beginning of the Federal Fiscal Year. Needless to say, the City therefore does not meet the HUD maximum drawdown ratio of 1.5 and is not in compliance with the HUD regulations.

The City has prepared and submitted to HUD its Timeliness Report for 2015 which outlines the City's plan to expend funds and bring its expenditure ratio into compliance. The City is awaiting HUD review and acceptance of its timeliness report.

4. Summary of Citizen Participation Process and Consultation Process

The City of Joliet has followed its Citizen Participation Plan in the planning and preparation of the Consolidated Plan. The City held its first public hearing on the needs of the community and its residents on July 16, 2014. This provided the residents, agencies and organizations with the opportunity to discuss the City's CDBG and HOME Programs and to provide suggestions for future CDBG and HOME Programs priorities and activities. The City's Community Development Department maintains a mailing list for its CDBG Program and sends out copies of its public hearings notices and meetings concerning the CDBG Program. Notices are sent to all agencies and individuals who have participated in previous programs and activities.

A copy of the "Draft Consolidated Plan and the FY 2016 Annual Action Plan" was placed on public display for review by the general public agencies and organizations in the community. A newspaper notice announcing that these documents were placed on public display was published in "The Herald-News," the newspaper of general circulation in the area. The "Draft Consolidated plan and the FY 2016 Annual Action Plan" were on public display at the following locations:

- Joliet City Hall, Neighborhood Services Office, 150 West Jefferson Street
- Joliet City Hall, City Clerk's Office, 150 West Jefferson Street
- Joliet Public Library, 150 N. Ottawa Street
- Joliet Public Library, 3395 Black Road

A resident survey was prepared in English and Spanish. Surveys were accepted from July 16, 2014 through February 28, 2015. Copies were placed on the City's website. The results of the survey were used to help determine the goals and outcomes. A more detailed analysis and description of the citizen participation process is contained in section PR-15, "Citizen Participation."

5. Summary of Public Comments

The City of Joliet held its First Public Hearing on July 16, 2014 at 6:00 PM. Comments received at that public hearing are included in the attachments at the end of the Plan.

The Consolidated Plan and FY 2016 Annual Action Plan were placed on public display from March 6 to April 6, 2015. A Second Public Hearing was held on Tuesday, March 17, 2015. Comments that were received at the Second Public Hearing and during the display period are included in the attachments at the end of the Consolidated Plan.

The amended Consolidated Plan was placed on public display from Monday, June 17, 2016 to Monday, July 18, 2016. A Public Hearing was held on Tuesday, July 12, 2016. Comments that were received at the Second Public Hearing and during the display period are included in the attachments at the end of the Consolidated Plan.

6. Summary of Comments or Views Not Accepted and the Reasons for Not Accepting Them

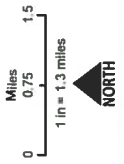
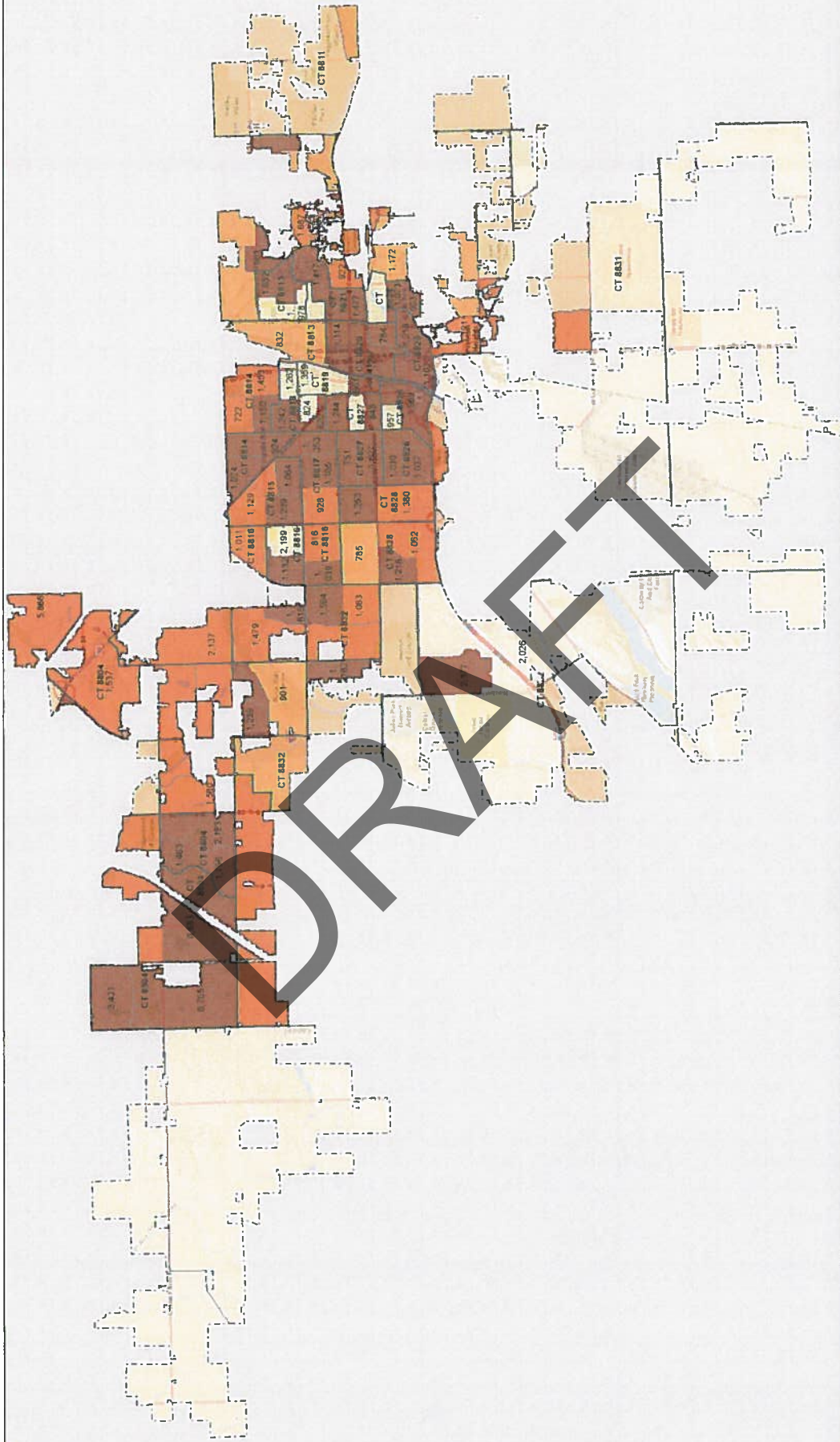
All comments and suggestions that were received to date, have been accepted and incorporated into the planning document.

7. Summary

The main goals of the Consolidated Plan are to improve the living conditions of all residents in the City of Joliet, create a suitable and sustainable living environment, and to address the housing and community development needs of the City's residents.

The Consolidated Planning process requires that the City prepare in a single document its strategies and goals to address housing needs; establish and maintain a suitable living environment; and to encourage economic opportunities for every resident. The City will use the Consolidated Plan's goals to allocate CDBG funds over the next five (5) years and to provide direction to its strategic partners, participating agencies, and stakeholder organizations to address the housing and community development needs of the low- and moderate-income residents of the City of Joliet. HUD will evaluate the City's performance based on the goals established in the Consolidated Plan.

Population Density by Block Group: Joliet, Illinois



Block group labels show population 2013.

CT 9719 = tract number

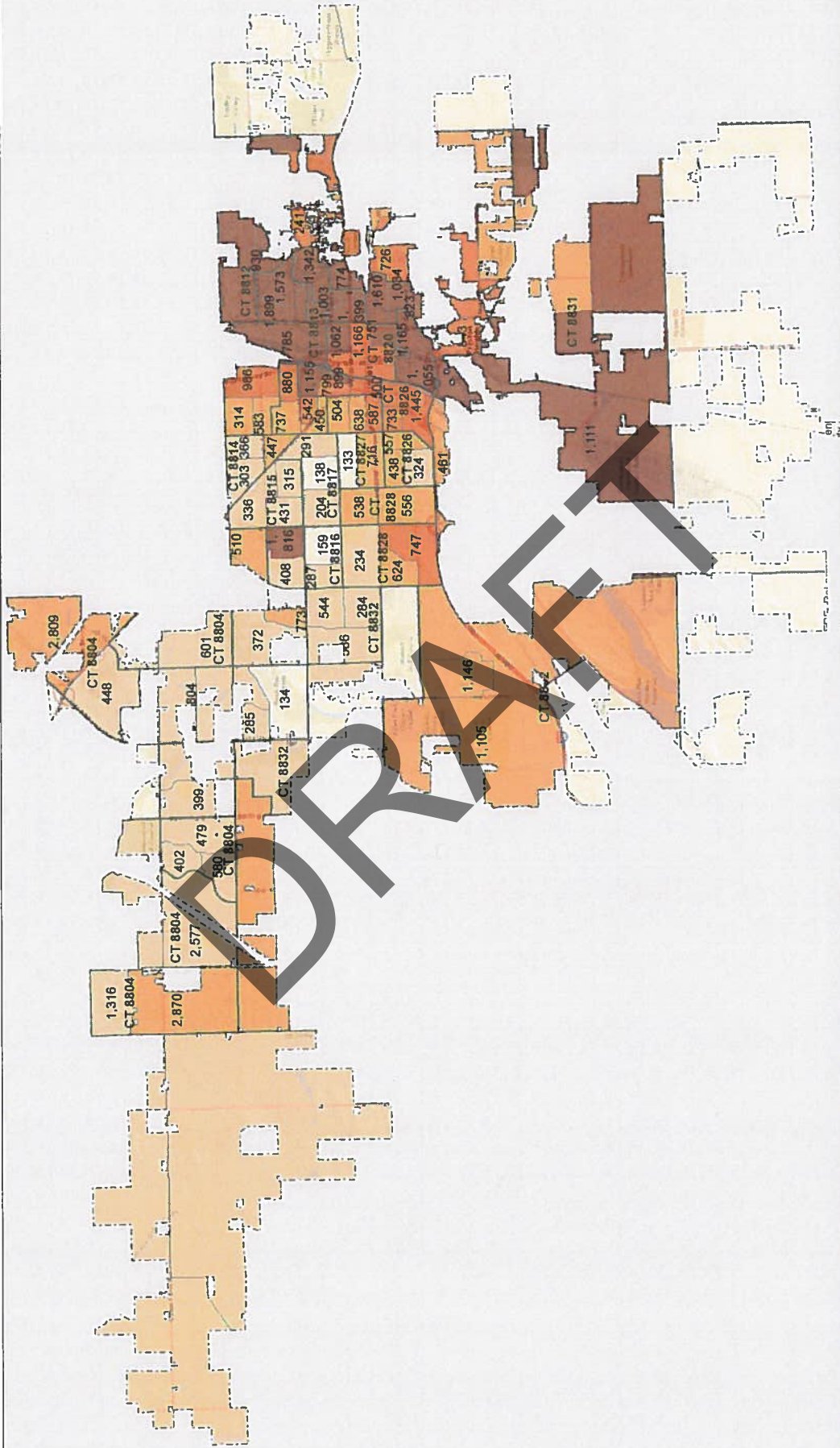
City Boundary
Tracts Boundary

Legend
2013 Population Density (Per Sq MI)
0 - 500
501 - 1,000
1,001 - 2,000
2,001 - 4,000
4,001 - 9,500

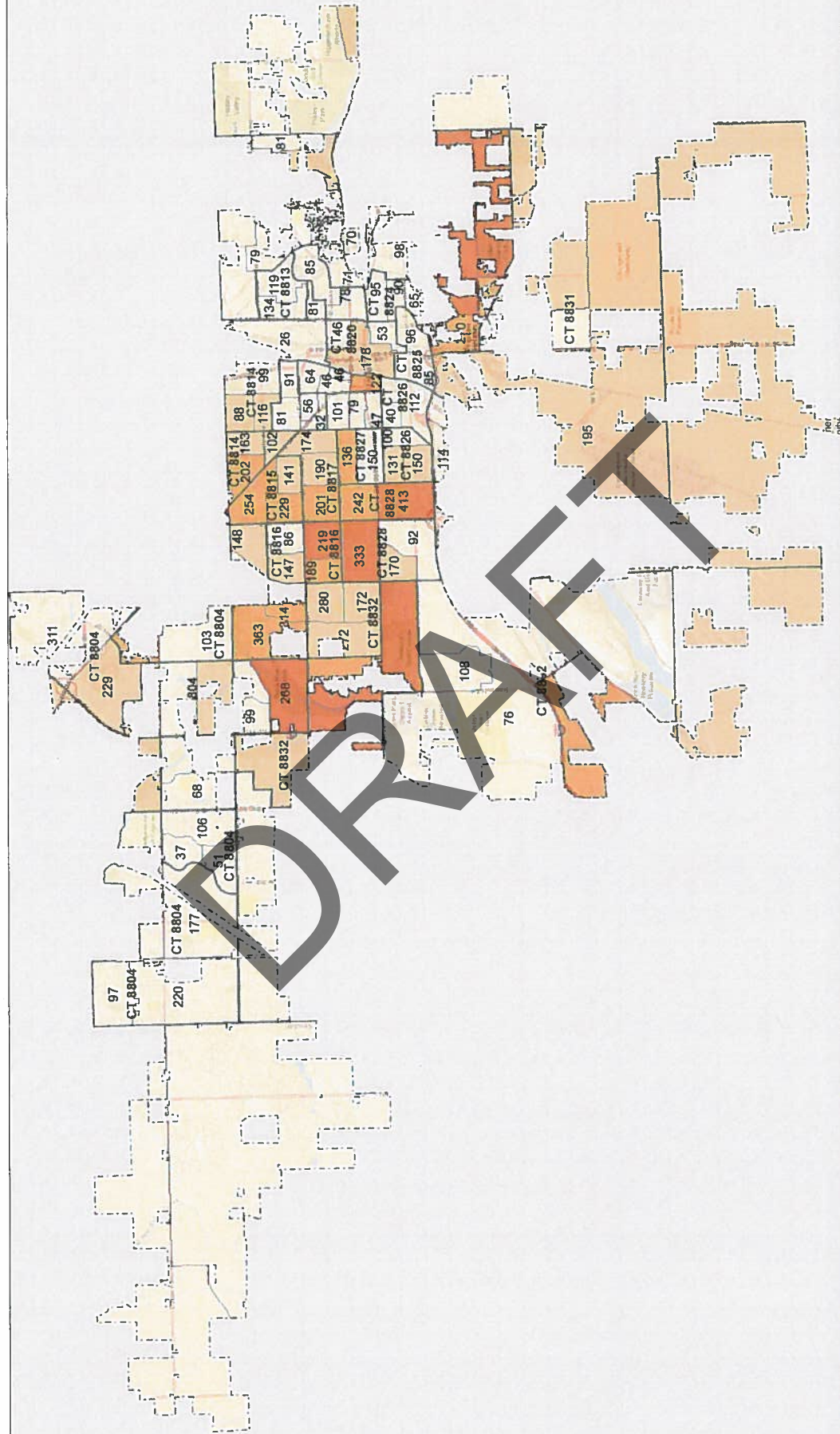
ESRI Data & Maps, 2013, ArcGIS Online. Created for Urban Design Ventures LLC by 4CGeoWorks, 8/2014



Percent Minority Population by Block Group: Joliet, Illinois



Percent Population Age 65 and Over by Block Group: Joliet, Illinois



Legend

- Percent Population Age 65 and Over
 - 0% - 10%
 - 10.1% - 18%
 - 18.1% - 25%
 - 25.1% - 50%
- City Boundary
- Tracts Boundary
- Block group labels show 2013 population Age 65 and over.
- CT 9719 = tract number

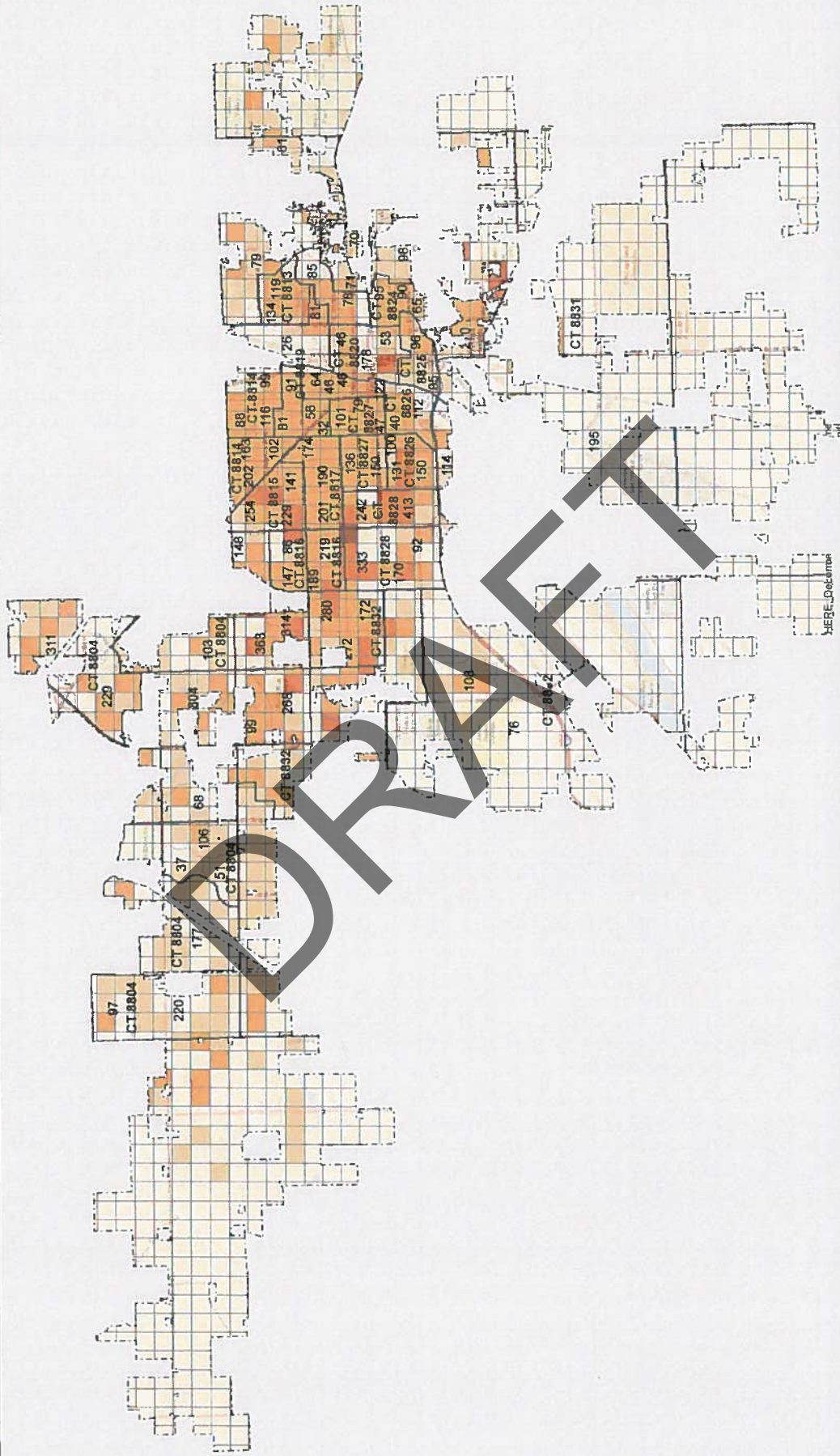
URBAN DESIGN VENTURES

ESRI Data & Maps, 2013, ArcGIS Online. Created for Urban Design Ventures LLC by 4CGeoWorks, 8/2014

Miles 0 0.75 1.5
1 in = 1.3 miles

NORTH

Population Age 65 and Over by Quarter Mile Grid: Joliet, Illinois



Legend

Population Age 65 and Over

- 0 - 10
- 11 - 25
- 26 - 75
- 76 - 150
- 151 - 300

City Boundary

Tracts Boundary

Block group labels show 2013 population Age 65 and over.

CT 9719 = tract number

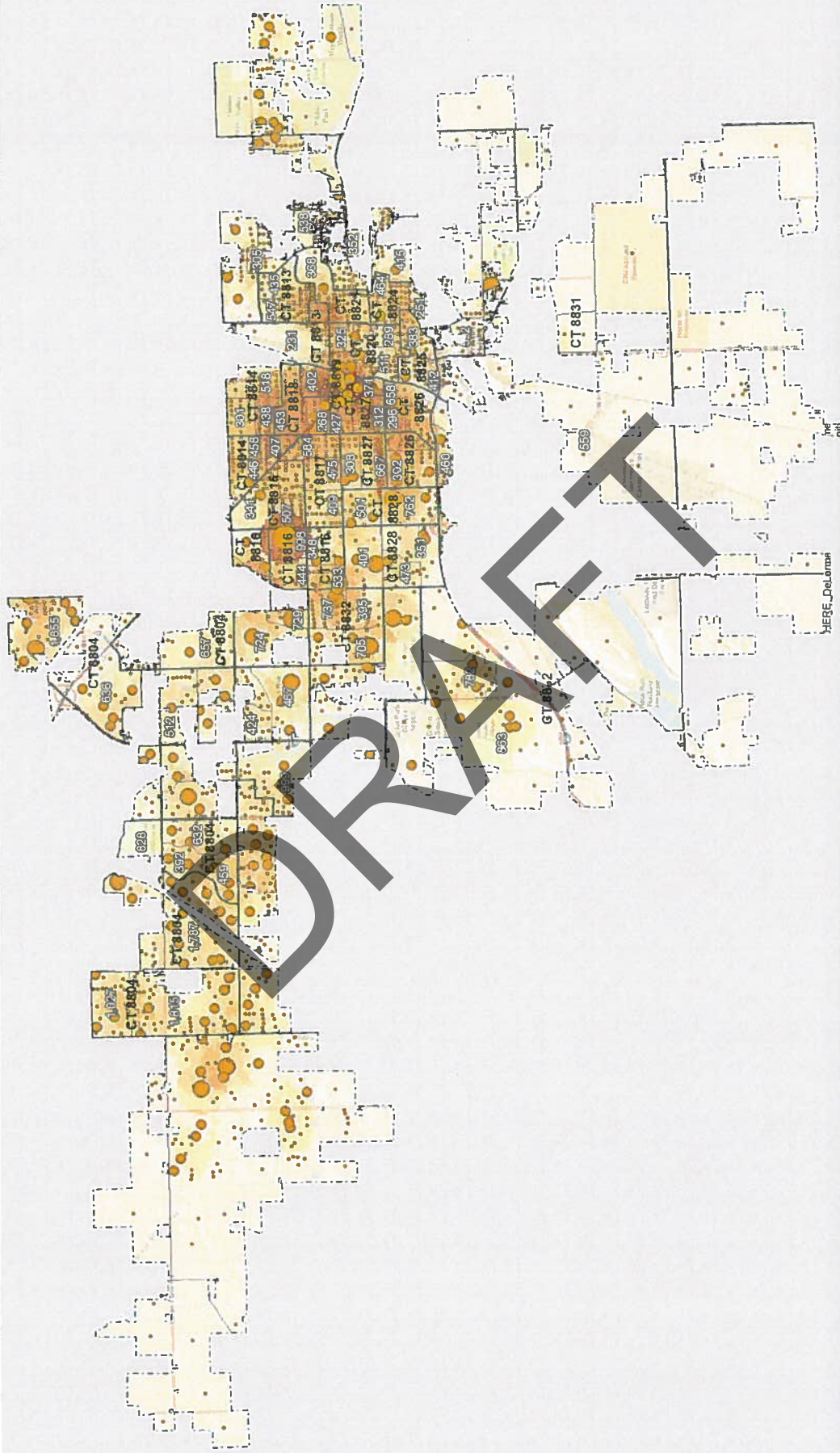
ESRI Data & Maps, 2013, ArcGIS Online. Created for Urban Design Ventures LLC by 4CGeoWorks, 8/2014

Miles 0 0.75 1.5
1 in = 1.3 miles

NORTH

URBAN DESIGN VENTURES

Total Housing Units by Block Points: Joliet, Illinois



Legend
 Block Point Housing Units
 401 - 1,339
 0 - 50

City Boundary
 Tracts Boundary

CT 9719 = tract number

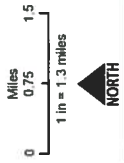
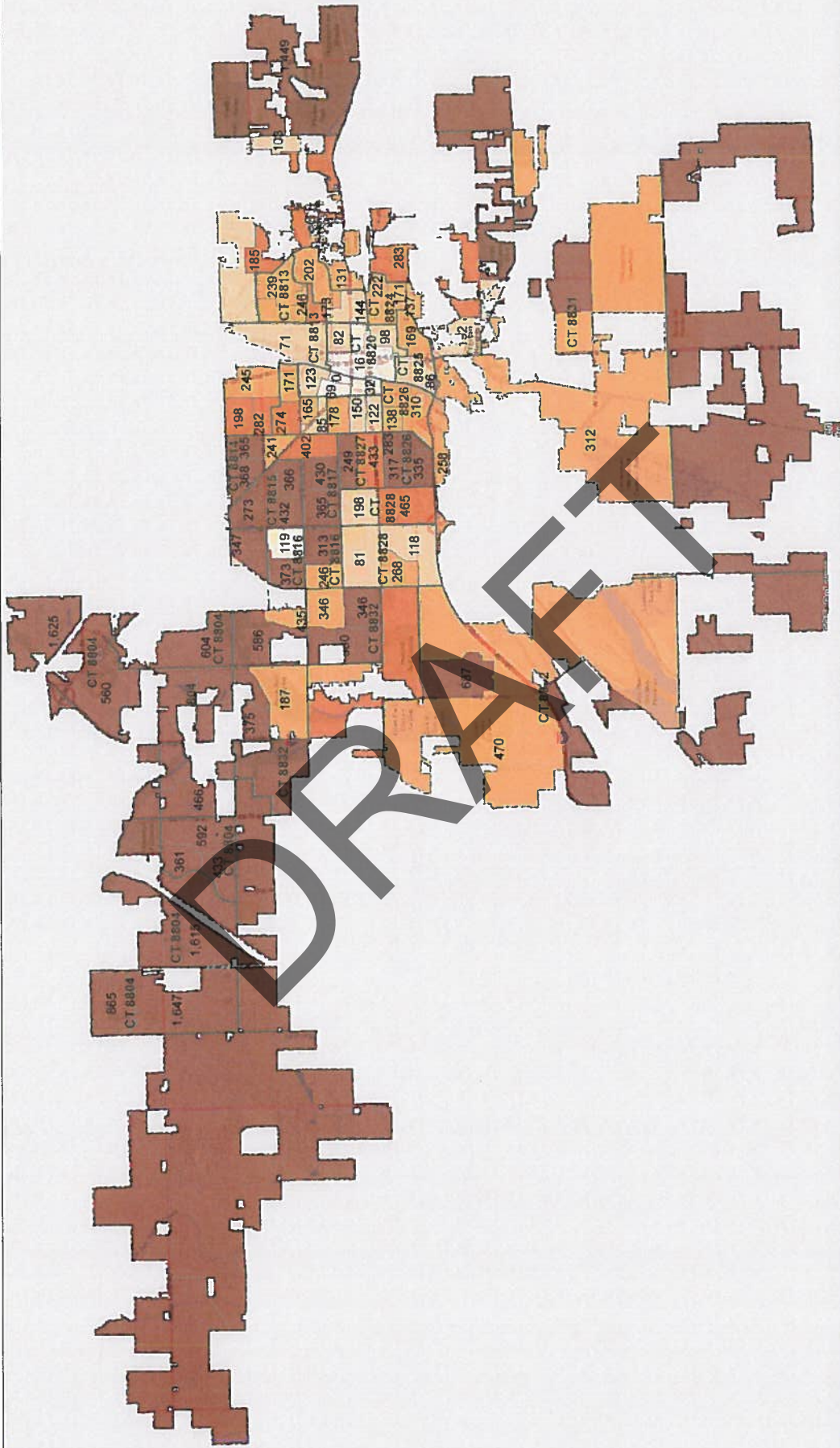
Block group labels show 2013 total housing units

Miles
 0 0.75 1.5
 1 in = 1.3 miles
 NORTH



ESRI Data & Maps, 2013, ArcGIS Online. Created for Urban Design Ventures LLC by 4CGeoWorks, 8/2014

Percent Owner Occupied Housing Units by Block Group: Joliet, Illinois



Block group labels show owner occupied housing units.

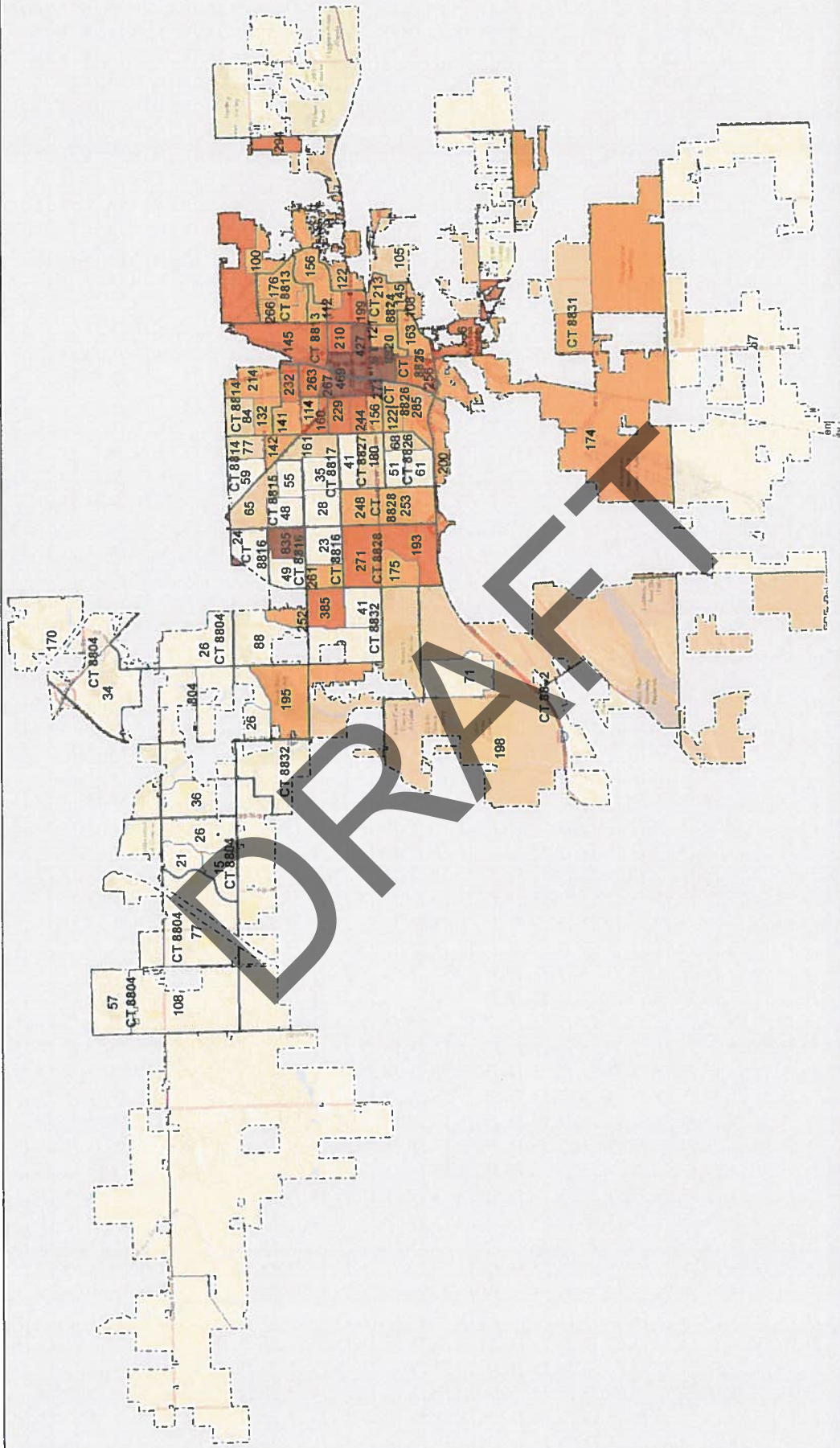
City Boundary
Tracts Boundary
CT 9719= tract number

- Legend**
- 2013 Owner Occupied Housing Units
 - 0% - 20%
 - 20.1% - 40%
 - 40.1% - 60%
 - 60.1% - 75%
 - 75.1% - 100%



ESRI Data & Maps, 2013. ArcGIS Online. Created for Urban Design Ventures LLC by iCGGeoWorks, 8/2014

Percent Renter Occupied Housing Units by Block Group: Joliet, Illinois

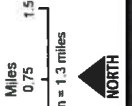


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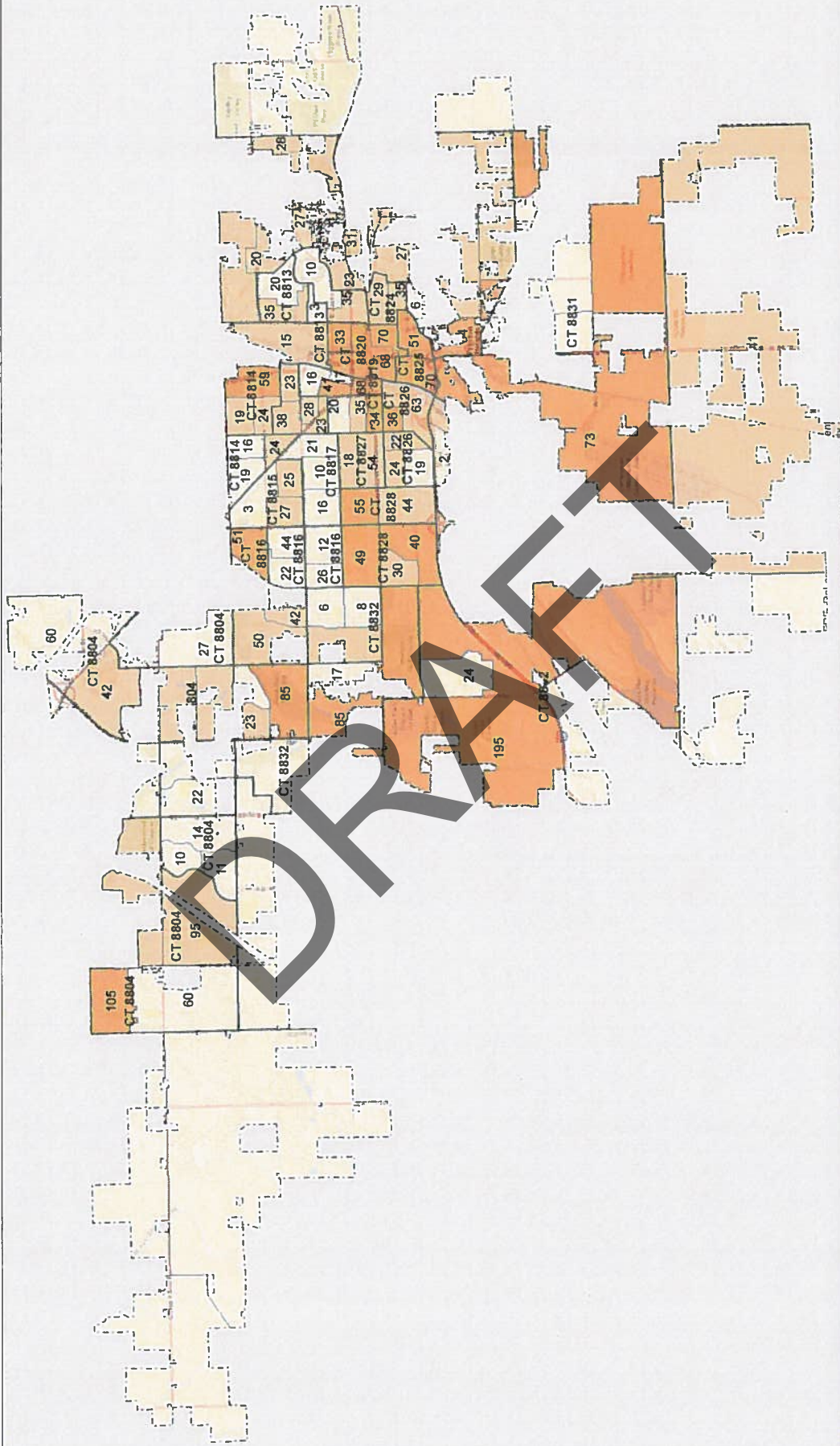
- Percent Renter Occupied Housing Units
 - 0% - 15%
 - 15.1% - 30%
 - 30.1% - 50%
 - 50.1% - 70%
 - 70.1% - 100%
- City Boundary
- Tracts Boundary

CT 9719 = tract number

Block group labels show renter occupied housing units



Percent Vacant Housing Units by Block Group: Joliet, Illinois



Legend

Percent Vacant Housing Units

- 0% - 5%
- 5.1% - 10%
- 10.1% - 25%

City Boundary

Tracts Boundary

Block group labels show vacant housing units

CT 9719 = tract number

Miles 0 0.75 1.5

1 in = 1.3 miles

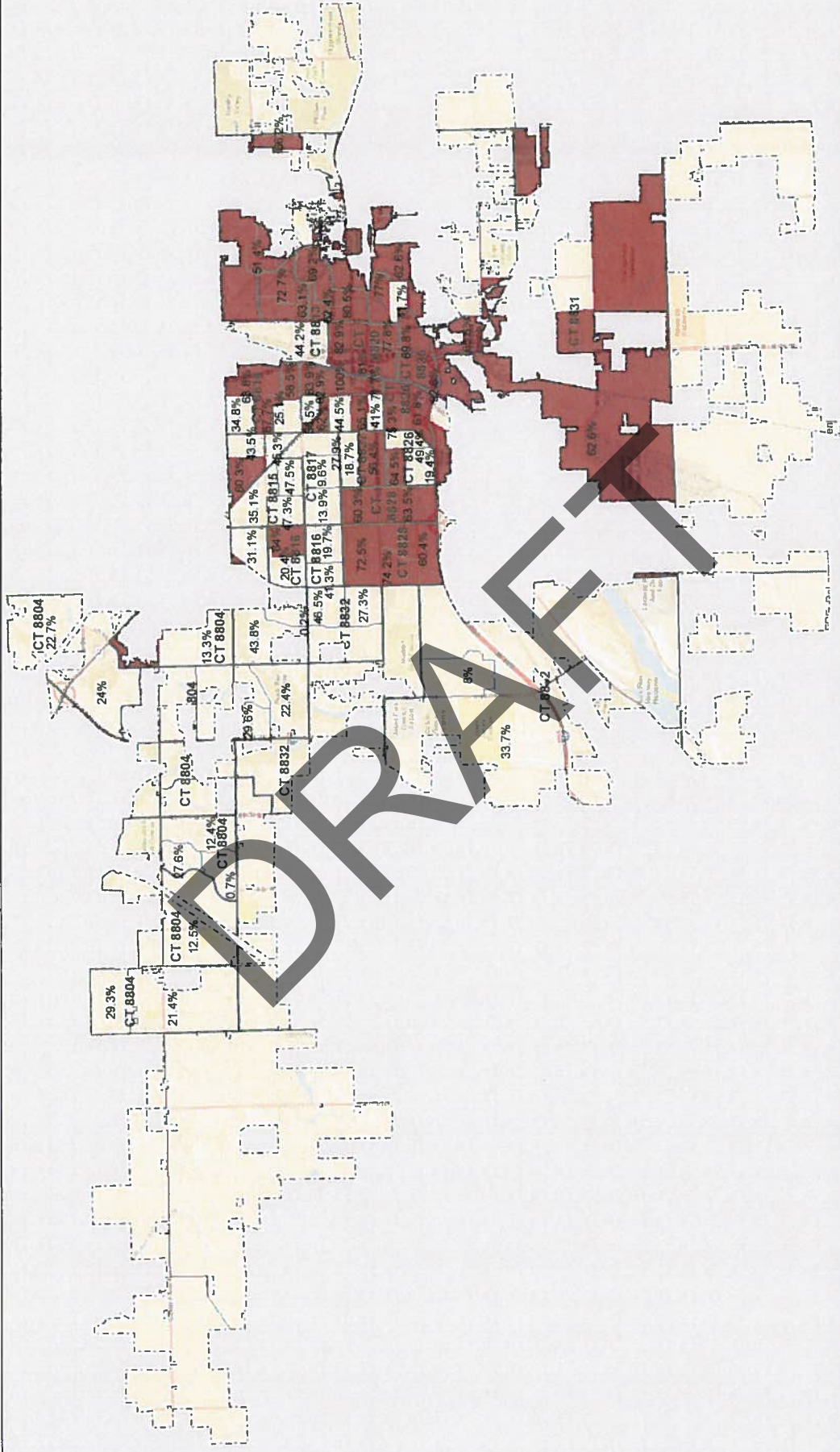
NORTH

URBAN DESIGN VENTURES

ESTABLISHED 1998

ESRI Data & Maps, 2013, ArcGIS Online. Created for Urban Design Ventures LLC by 4CGeoWorks, 8/2014

Low/Moderate Income Percentage by Block Group: Joliet, Illinois



Legend

Low/Moderate Income

- Less than 51%
- 51% or More

* Based on Census 2010

Block group labels show the low/moderate income percentage.

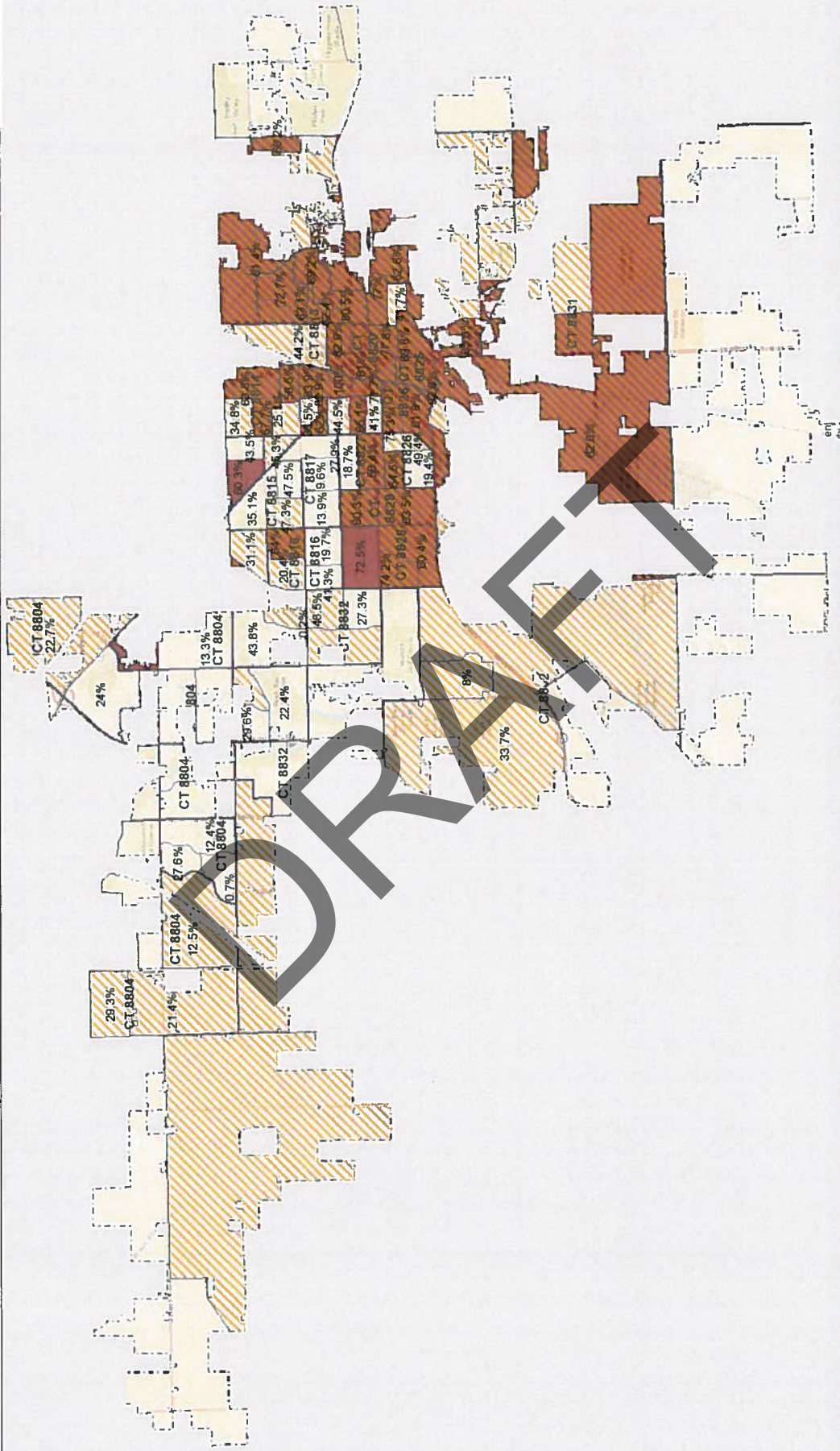
CT 9719 = tract number

City Boundary

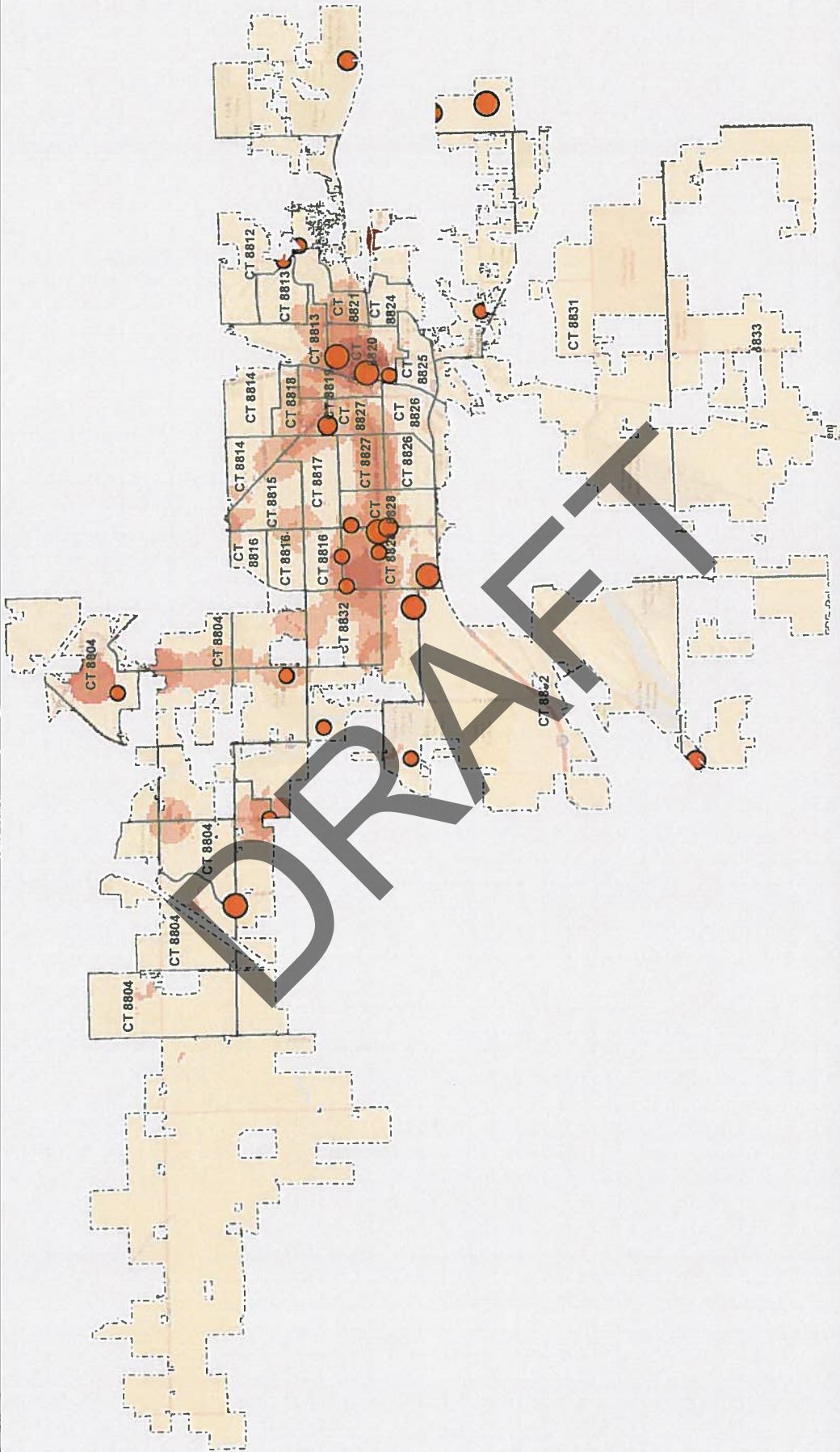
Tracts Boundary

ESRI Data & Maps 2013. ArcGIS Online. Created for Urban Design Ventures LLC by 4CGeoWorks. 8/2014

Low/Moderate Income with Minority Percentage by Block Group: Joliet, Illinois



Commercial Hot Spots: Joliet, Illinois



Legend

Business Density Surface
Low
Business Density
High

Large Businesses by # of Employees
● 101 - 200
● 201 - 400
● 401 - 1,500
● 1,501 - 3,600



Tracts Boundary

CT 9719 = tract number

Miles
0 0.75 1.5
1 in = 1.3 miles
NORTH



ESRI Data & Maps, 2013, ArcGIS Online. Created for Urban Design Ventures LLC by 4CGeoWorks, 8/2014

The Process

PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

- Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source**

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	Joliet	Neighborhood Services Division
CDBG Administrator	Joliet	Neighborhood Services Division
HOME Administrator	Will County	Will County Land Use Department, Community Development Division

Table 1 – Responsible Agencies

Narrative

The City of Joliet’s Department of Community and Economic Development, through its Neighborhood Services Division, is the administrating agency for the CDBG program. The Neighborhood Services Division prepares the Consolidated Plan, Annual Action Plans, Environmental Review Records (ERR’s), Consolidated Annual Performance Evaluation Reports (CAPER), as well as handles the monitoring, processing of pay requisitions, contracting, and oversight of the programs on a day to day basis. In addition, the City of Joliet has a private planning consulting firm available to assist the City on an as needed basis.

Consolidated Plan Public Contact Information

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 Joliet, IL 60432
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 Fax: (815) 724-4118
 E-mail: amelesio@jolietcity.org
 Website: www.cityofjoliet.info

PR-10 Consultation - 91.100, 91.200(b), 91.215(I)

1. Introduction

While preparing the FY 2016-2019 Consolidated Plan and FY 2016 Annual Action Plan, the City of Joliet consulted with the Joliet Housing Authority, social services agencies, housing providers, and members of the Will County Continuum of Care. An online survey was created for stakeholders and residents to complete which identified needs, gaps in the system, and programmatic goals for the next four years. Input from the meetings and surveys were used in the development of specific strategies and priorities for the Plan.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The City of Joliet works with the following agencies to enhance coordination:

- **Joliet Housing Authority** – The City provides funds for improvements to public housing communities.
- **Social Services Agencies** – The City provides funds to improve services to low and moderate income persons.
- **Housing Providers** – The City provides funds to rehabilitate and develop affordable housing and provide housing options for low and moderate income households.

Each year, as part of the CDBG application planning process, local agencies, and organization are invited to submit proposals for CDBG funds for eligible activities. These groups participate in the planning process by attending the public hearings, informational meetings, and completing survey forms.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The City of Joliet is a member of the Joliet/Bolingbrook/Will County Continuum of Care. The Joliet/Bolingbrook/Will County Continuum of Care is administered by the Will County Center for Community Concerns. The City's Director of Neighborhood Services sits on the Joliet/Bolingbrook/Will County Continuum of Care Leadership Committee as the Vice-Chair and acts as the City's representative. The City coordinates its activities with the Continuum of Care and supports its applications for funding. The City helps the Joliet/Bolingbrook/Will County

Continuum of Care to address homelessness by working together to develop a framework to deliver housing and supportive services to the homeless.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

The Joliet/Bolingbrook/Will County Continuum of Care acts as the oversight and planning body for preventing and ending homelessness for the CoC general membership body. The Leadership Committee sets policy based on the knowledge and experience of its members. The Leadership Committee sets priorities and makes funding decisions on the eligible applications for funding.

Other members of the Leadership Committee consist of the social service agencies, shelter providers, housing providers, and the local representation of the IL Department of Employment Security, as well as additional representatives. Coordination of the programs and funds is accomplished by the CoC Leadership Committee for the chronically homeless individuals and families, families with children, veterans and unaccompanied youth, along with the administration of the HMIS System.

The Joliet/Bolingbrook/Will County Continuum of Care is comprised of four (4) other committees: the Housing/Plan to End Homelessness Committee; Education/Support Services Committee; Grants Funding and Ranking Committees; and Consumer Committee.

Housing/Plan to End Homelessness Committee: Strategically plan and coordinate CoC efforts relating to all housing issues which include: Coordinated Assessment, Point-In-Time Counts, Housing Inventory, Homeless Prevention, Rapid Re-Housing, Emergency Shelter, Transitional Housing, Permanent Supportive Housing, and access to affordable housing resources in the community. The Committee/members collaborate with advocacy organizations and other local, state, and national planning entities; oversee discharge planning and disaster preparedness initiatives; provide ongoing development of the 10-Year Plan; and plans interventions for chronically homeless persons.

Education/Support Services Committee: Strategically plan and coordinate CoC efforts relating to education or support service issues which include: access to mainstream benefits; planning/hosting the annual Mainstream Benefits Forum, Information Forum, and Education Symposium trainings; develop practices to ensure that all homeless children are enrolled in school and connected to appropriate services within the community; coordinate specialized education and training to clients in supportive housing; address employment and transportation related issues; and provide networking, general support, and/or technical assistance to direct client

service staff or local homeless services providers, mainstream benefit providers, and school district homeless liaisons.

Grants Funding and Ranking Committees: The Grants Funding Committee is comprised of CoC-funding applicants, oversees CoC project and consolidated applications, identifies funding opportunities, and ensures equal opportunity of all organizations that wish to pursue funding opportunities. The Ranking Committee is comprised of objective, unbiased, third-party community members from non-CoC funded organizations; reviews projects for selection and prioritization in the CoC NOFA competition and other CoC funding opportunities (i.e., ESG program); systematically analyzes project performance; and reviews monitoring/auditing as is required or necessary.

Consumer Committee: The conduit by which homeless and formerly homeless persons participate in the community’s planning efforts and take action to prevent and end homeless in Will County. Acts as the medium between consumers of homeless services and CoC; reaches out to consumers and represents their needs to the CoC; advocates for the needs of consumers in the community; networks within the community and with other communities and provide and receive information on best practices and innovative solutions toward preventing and ending homelessness; and by being a resource for and advising other CoC committees in regard to their roles and tasks within the CoC.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Housing Authority Of The City Of Joliet
	Agency/Group/Organization Type	Housing PHA Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the needs of the City of Joliet's public housing population during the FY 2015 Program Year. The needs have not changed.

2	Agency/Group/Organization	Catholic Charities Of The Diocese Of Joliet, Inc. - Joliet
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Non-Homeless Special Needs Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
3	Agency/Group/Organization	Holsten Real Estate Development Corporation
	Agency/Group/Organization Type	Housing Business Leaders Civic Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.

4	Agency/Group/Organization	Habitat For Humanity - Will County
	Agency/Group/Organization Type	Housing Services - Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
5	Agency/Group/Organization	Will-Grundy Center For Independent Living
	Agency/Group/Organization Type	Housing Services - Housing Services-Persons with Disabilities Service-Fair Housing Services - Victims
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
6	Agency/Group/Organization	Joliet Public Schools District 86
	Agency/Group/Organization Type	Services-Education
	What section of the Plan was addressed by Consultation?	Educational Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the educational needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
7	Agency/Group/Organization	Child Care Resource And Referral

	Agency/Group/Organization Type	Services-Children Services-Education Child Welfare Agency
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
8	Agency/Group/Organization	The Community Foundation Of Will County
	Agency/Group/Organization Type	Planning organization Civic Leaders Community Development Financial Institution Foundation
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
9	Agency/Group/Organization	Will County Center For Community Concerns, Inc.
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Publicly Funded Institution/System of Care
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless

		Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the homeless needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
10	Agency/Group/Organization	Addus Health Care
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
11	Agency/Group/Organization	Prisoner Release Ministry, Inc.
	Agency/Group/Organization Type	Services-Employment Civic Leaders
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
12	Agency/Group/Organization	South Suburban Housing Center
	Agency/Group/Organization Type	Services - Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis

<p>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.</p>
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13	Agency/Group/Organization	Realty Executives Success
	Agency/Group/Organization Type	Housing Business Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
14	Agency/Group/Organization	Cornerstone Services Inc
	Agency/Group/Organization Type	Services - Housing Services-Persons with Disabilities Services-Health Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
15	Agency/Group/Organization	Morningstar Mission Ministries
	Agency/Group/Organization Type	Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organization consulted and what are the anticipated	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the homeless needs of

	outcomes of the consultation or areas for improved coordination?	the City of Joliet during the FY 2015 Program Year. The needs have not changed.
16	Agency/Group/Organization	Greater Joliet Area YMCA
	Agency/Group/Organization Type	Services-Children Services-Health Services-Education
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
17	Agency/Group/Organization	Joliet Junior College
	Agency/Group/Organization Type	Services-Children Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
18	Agency/Group/Organization	Harvey Brooke Foundation
	Agency/Group/Organization Type	Services-Children Services-homeless Services-Health Services-Education Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Economic Development Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service

outcomes of the consultation or areas for improved coordination?	needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
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19	Agency/Group/Organization	Unity CDC
	Agency/Group/Organization Type	Housing Planning organization Community Development Financial Institution Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet.
20	Agency/Group/Organization	Warehouse Workers For Justice
	Agency/Group/Organization Type	Services-Employment Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
21	Agency/Group/Organization	Rainbowpush Joliet
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-homeless Services-Education Services-Employment Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Economic Development Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated	The organization was consulted through a combination of meetings, interviews, and

	outcomes of the consultation or areas for improved coordination?	phone calls to ascertain the social service needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
22	Agency/Group/Organization	Will County Center For Economic Development
	Agency/Group/Organization Type	Services-Employment Regional organization Planning organization Business Leaders Civic Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the economic development needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.

Identify any Agency Types not consulted and provide rationale for not consulting

All known agencies, by types of services provided, were consulted and contacted during the planning process. See the Attachment Section for meeting notes.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Will County Center for Community Concerns	Compatible.
Housing Authority	Housing Authority of Joliet	Compatible.
South Side Comprehensive Plan	City of Joliet	Compatible.

Table 3 – Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

The City of Joliet's Neighborhood Services Division is the administrating agency for the CDBG Program. Close coordination is maintained with the other City Departments. CDBG projects are coordinated with the Department of Planning and Economic Development, the Department of Building and Inspection Services, the Department of Public Works, and the Department of Public Utilities.

Development policies are promoted by the City Manager with approval and oversight by the Mayor and City Council. The City works closely with the Will County Commissioners and County staff to address projects and activities that extend beyond the City limits. The City and the County have a good working relationship.

The City is a member of the Will County HOME Consortium. The City consults and coordinates housing programs with the County.

Narrative (optional):

Not Applicable.

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PR-15 Citizen Participation

1. **Summary of citizen participation process/Efforts made to broaden citizen participation** **Summarize citizen participation process and how it impacted goal-setting**

The City has followed its adopted Citizens Participation Plan to develop its Consolidated Plan.

The FY 2016-2019 Consolidated Plan and FY 2016 Annual Action Plan have many components that require and encourage citizen participation. These components are the following: requests for proposals (RFP's) for CDBG and HOME funding from agencies/organizations; meetings with agencies/organizations on how to complete the RFP; interviews and roundtable discussions with various stakeholders; a public needs hearing; and a public hearing to gather comments on the draft plan on public display. The City also developed a survey to obtain resident input. The Survey was made available in an online version on the City's website and in a hard copy version available in City Hall. Spanish language versions of both the online and hard copy surveys were made available in accordance with the City of Joliet's Citizen Participation Plan. The City received 548 completed surveys. All of these comments are included in the consolidated and annual action plan in the Exhibit Section. Through the citizen participation process, the City uses citizen input to develop how the plan will serve the low- and moderate-income population to reach the goals set forth in the Consolidated Plan.

The City also held two publicly advertised land use and legislative meetings and did a press release in Spanish and English to draw attention to the Consolidated Plan and draft display.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>The City of Joliet held its first Public Hearing on June 9, 2016. See public hearing comments in the summaries and the sign-in sheets.</p>	<p>See public hearing comments in Exhibits sections of the Consolidated Plan.</p>	<p>All comments were accepted and incorporated into the Consolidated Plan.</p>	<p>Not Applicable.</p>
2	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p>	<p>The City of Joliet held its first Public Hearing on July 12, 2016. See public hearing comments in the summaries and the sign-in sheets.</p>	<p>See public hearing comments in Exhibits sections of the Consolidated Plan.</p>	<p>All comments were accepted and incorporated into the Consolidated Plan.</p>	<p>Not Applicable.</p>

		Residents of Public and Assisted Housing				
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Table 4 – Citizen Participation Outreach

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Needs Assessment

NA-05 Overview

Needs Assessment Overview

The City of Joliet used the HUD Comprehensive Housing Affordability Strategy (CHAS) data, which provides statistical data on housing needs, to prepare its estimates and projects. The tables in this section have been pre-populated with HUD data sets based on the American Community Survey (ACS) five year estimates, and the 2010 U.S. Census. This data is the most current information available to assess housing needs, homeless needs, special needs, social service needs, economic development needs, etc.

Joliet is part of the Joliet/Bolingbrook/Will County Continuum of Care. Data for the development for the homeless needs section was obtained from the County Continuum of Care.

Additional needs for the City of Joliet were obtained from input and interviews with various social service agencies, housing providers, city staff, and survey responses.

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NA-50 Non-Housing Community Development Needs – 91.215 (f)

Describe the jurisdiction's need for Public Facilities:

The following are the needs for improvement to the City's public facilities:

- Public facilities need to be ADA compliant in accordance with City Ordinances.
- Public facilities need to be in compliance with the City Ordinances.
- Public facilities must be open and available to all residents of the City on a fair and impartial basis.
- Public facilities need to be provided by the City to maintain a quality of life for its residents.
- Public facilities must be improved and expanded to meet the increase in the growing population of the City and County.
- Public facilities such as parks, recreation, and trails need to be improved and upgraded.

How were these needs determined?

These needs for public facilities were determined through the resident survey, interviews with City staff, public hearing comments on needs, and the City's Comprehensive Plan.

Describe the jurisdiction's need for Public Improvements:

The following are the City's need for public improvements:

- The City needs to improve and upgrade its storm water management and separation of storm and sanitary sewers.
- The City needs to reconstruct and improve its roads, curbs, and walks, especially in the oldest portions of the City.
- The City needs to provide for additional handicap accessibility at intersections, public buildings and facilities.
- The City needs to improve and upgrade its sanitary sewer system.
- The City needs to improve and upgrade its water lines and distribution system.
- The City needs to improve its parks and playground equipment.

How were these needs determined?

These needs for public improvements were determined through interviews with the City staff and department heads and the City's Comprehensive Plan.

Describe the jurisdiction's need for Public Services:

The City of Joliet provides for public safety and other public services to its residents. The following are the City's need for public services:

- The City needs to continue to provide fire protection to its residents at the same high level of service.
- The City needs to upgrade its fire stations and fire safety equipment and vehicles.
- The City needs to continue to provide its high level of public safety to its residents.
- The City needs to provide neighborhood policing in areas with high levels of crime.
- The City needs to continue its code enforcement efforts to ensure the health and safety of its residents.
- The City needs to continue to provide garbage, trash pickup, and neighborhood clean-up programs to its residents.
- The City needs to continue to support its recycling program.
- The City needs to support, encourage, and affirmatively further fair housing throughout its neighborhoods.

How were these needs determined?

The City's public service needs were determined through meetings and interviews with the Police Department, Fire Department, Code Office, City Manager, public hearings, resident surveys, and other City Staff.

Housing Market Analysis

MA-05 Overview

Housing Market Analysis Overview:

The City of Joliet is an older, well established city in Chicago's outer-ring of suburbs. The City has been experiencing growth in its housing stock as a result of an increase in its population. Joliet has become a very desirable place to live based on the reasonable cost of housing, the variety of housing types, and its proximity to the Chicago employment "hub". There is good transportation access to Chicago via the Interstate highways and train service.

Approximately one-quarter (25.1%) of all the occupied housing units were built before 1950, which is over 60 years ago. Between 2000 and 2009 there was a housing "boom" in the City with 12,775 (25.1%) units built.

According to 2007-2011 American Community Survey Data, the City now has 34,666 owner-occupied housing units (74.0% of all occupied housing units) and 12,165 renter-occupied housing units (26.0% of all occupied housing units).

The condition of the housing stock is fairly sound. The owner-occupied houses are well maintained, and through the City's Code Enforcement efforts, the City is bringing the rental housing units up to code standards. According to the ACS data for 2007-2011, there are 3,690 vacant housing units in the City, which is approximately 7.3% of all the housing units. This is slightly higher than the housing vacancy rate of Will County which is 6.1% but less than the statewide vacancy rate of 9.7%.

The median home value as of 2011 was \$188,700 and the median contract rent was \$833/month for the same time period.

MA-45 Non-Housing Community Development Assets – 91.215 (f)

Introduction

The goal of the City of Joliet’s economic development policy is to foster economic growth in the community, improve the local economy, promote job opportunities, and increase the local tax base.

Economic Development Market Analysis

Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	142	63	0	0	0
Arts, Entertainment, Accommodations	6,185	4,981	12	12	0
Construction	2,499	1,546	5	4	-1
Education and Health Care Services	9,558	11,911	19	29	10
Finance, Insurance, and Real Estate	3,455	1,915	7	5	-2
Information	1,157	670	2	2	0
Manufacturing	6,508	3,421	13	8	-5
Other Services	2,284	1,750	4	4	0
Professional, Scientific, Management Services	4,410	2,350	9	6	-3
Public Administration	0	0	0	0	0
Retail Trade	8,086	6,636	16	16	0
Transportation and Warehousing	3,258	1,789	6	4	-2
Wholesale Trade	3,930	3,567	8	9	1
Total	51,472	40,599	--	--	--

Table 5 - Business Activity

Data Source: 2007-2011 ACS (Workers), 2011 Longitudinal Employer-Household Dynamics (Jobs)

Labor Force

Total Population in the Civilian Labor Force	74,846
Civilian Employed Population 16 years and over	66,734
Unemployment Rate	10.84
Unemployment Rate for Ages 16-24	28.53
Unemployment Rate for Ages 25-65	7.30

Table 6 - Labor Force

Data Source: 2007-2011 ACS

Occupations by Sector	Number of People
Management, business and financial	10,648
Farming, fisheries and forestry occupations	2,791
Service	7,288
Sales and office	18,059
Construction, extraction, maintenance and repair	6,354
Production, transportation and material moving	4,517

Table 7 – Occupations by Sector

Data Source: 2007-2011 ACS

Travel Time

Travel Time	Number	Percentage
< 30 Minutes	33,208	53%
30-59 Minutes	19,831	31%
60 or More Minutes	10,124	16%
Total	63,163	100%

Table 8 - Travel Time

Data Source: 2007-2011 ACS

Education:

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	6,950	1,117	3,311
High school graduate (includes equivalency)	15,150	2,105	5,658
Some college or Associate's degree	18,365	1,631	3,859
Bachelor's degree or higher	14,796	681	2,170

Table 9 - Educational Attainment by Employment Status

Data Source: 2007-2011 ACS

Educational Attainment by Age

	Age				
	18-24 yrs	25-34 yrs	35-44 yrs	45-65 yrs	65+ yrs
Less than 9th grade	484	1,236	1,797	2,685	1,689
9th to 12th grade, no diploma	2,176	1,973	1,490	2,197	1,522
High school graduate, GED, or alternative	4,901	6,904	6,705	9,304	4,300
Some college, no degree	4,667	5,409	5,510	7,272	2,135
Associate's degree	479	1,780	1,823	2,084	462
Bachelor's degree	622	4,589	4,184	3,494	1,289
Graduate or professional degree	72	1,466	1,802	2,126	652

Table 10 - Educational Attainment by Age

Data Source: 2007-2011 ACS

Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	21,624
High school graduate (includes equivalency)	29,718
Some college or Associate's degree	37,988
Bachelor's degree	49,381
Graduate or professional degree	60,869

Table 11 – Median Earnings in the Past 12 Months

Data Source: 2007-2011 ACS

Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

The City of Joliet is the County Seat of Will County. As the “County Seat,” it contains a large number of professional offices, educational and health care facilities.

The three (3) largest categories of jobs in business by sector is as follows:

- Education and Health Care Services 9,558 jobs
- Retail Trade 8,086 jobs
- Manufacturing 6,508 jobs

These three categories represent 46.9% of the total number of jobs in the City.

In a February 2014 report on employment conditions in Will County, the Will County Center for Economic Development lists the top-ten (10) employers in Will County. They are listed below:

1. Presence St. Joseph Medical Center (2,673 Employees)
2. Will County Government (2,065 Employees)
3. Silver Cross Hospital (1,800 Employees)
4. Wal-Mart Supercenter (1,750 Employees)
5. Caterpillar Inc. (1,500 Employees)
6. Trinity Services, Inc. (1,200 Employees)
7. Harrah’s Joliet Casino & Hotel (1,100 Employees)
8. Promenade Bolingbrook (1,000 Employees)
9. Midwest Generation (987 Employees)
10. Corrections Department (950 Employees)

Describe the workforce and infrastructure needs of the business community:

The City’s Economic Development needs include:

- Support and encouragement for new job creation, job retention, and job training opportunities.
- Support for business and commercial growth through expansion and new development.
- Planning and promotion of the development and redevelopment of vacant commercial and industrial sites.

The City of Joliet realizes that there is a need to increase employment, self-sufficiency, educational training, and empowerment of the residents of the City.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

The City of Joliet has received riverboat gaming revenue since the 1990s and has used these revenues to fund operations. Since the turn of the century, riverboat gaming revenues have continued to either remain flat or decline. This has stagnated gaming growth and gaming investments in Joliet. Gaming in Joliet is a unique revenue source; however Joliet needs to continue to find ways to diversify its job market. Joliet needs to rely on the CED, Workforce Investment Board and JJC to continue to train area residents in high grown sectors in Will County. Additionally, proposed funding cuts by the State of Illinois will have an impact on the funds received by Joliet and other municipalities in the short term and affect long term state funded social services that keep families working.

How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

According to the 2008-2012 American Community Survey data, the City of Joliet has an unemployment rate of 10.8% which is higher than the Illinois State unemployment rate of 9.3%. In Joliet, there are 51,472 workers and only 40,599 jobs. The unemployment rate is larger in the 18-25 age group as opposed to older age groups. This suggests that the younger members of the workforce need to develop skills and experience, so they would be better able to find employment.

According to the 2006-2010 American Community Survey data, there are job deficiencies (the number of qualified workers exceeds the number of jobs available) in the following sectors:

- Agriculture, Mining, Oil and Gas Extraction - 55.6% of sector workforce is not utilized
- Arts, Entertainment, Accommodations - 19.5% of sector workforce is not utilized
- Construction - 38.1% of sector workforce is not utilized
- Finance, Insurance, and Real Estate - 44.6% of sector workforce is not utilized
- Information - 42.1% of sector workforce is not utilized
- Other Services - 23.4% of sector workforce is not utilized
- Professional, Scientific, Management services - 46.7% of sector workforce is not utilized
- Retail Trade - 17.9% of sector workforce is not utilized
- Transportation and Warehousing - 45.1% of sector workforce is not utilized

The City of Joliet is also experiencing an employment deficiency (the number of jobs available exceeds the number of qualified workers) in the following sector:

- Education and Health Care Services – 19.8% of the available jobs are not filled

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

Joliet Junior College's new "My Future" program will offer career scholarships, covering tuition, fees, and books, for associate degree and other training programs to eligible, low-income youth – and through the program, JJC will even help them land careers once they graduate.

The yearlong program, funded by the Workforce Investment Board of Will County, the Illinois Department of Commerce and Economic Opportunity, and the United States Department of Labor, will accept 70 students between the ages of 17-21 who have either a high school diploma or a GED certificate. Scholarship recipients must choose a career that's in high demand in Will County.

These careers include, but are not limited to, veterinary technicians, firefighters, police officers, automotive body repairers, machinists, computer programmers, construction managers, truck drivers, certified nurse assistants, and graphic designers.

The program's goals are to keep local youth in the Will County workforce, promote higher education, create skilled workers for in demand jobs, and to retain those workers. These goals, and the outcome of the "My Future" program itself, are much like the college's own goals of increasing student success and completion, preparing students for in demand careers that respond to the labor market, addressing the needs of minorities and underrepresented students, and increasing resource development for students.

This program supports the City of Joliet Consolidated Plan by not only encouraging low income youth to pursue high demand fields but also providing scholarships to participants. This program also ties into the Center for Economic Development's Plan.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDs)?

Yes

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

The Will County Center for Economic Development (CED) is a 501(c)6 not-for-profit organization, created by the business community in 1981. Governed by a 50-member board and managed by a professional staff, the CED is responsible for attracting and retaining jobs for Will County.

- **New Business Recruitment**
New business recruitment, prospect development and marketing.
- **Existing Business Retention/Expansion**
Countywide retention survey and utilization of business assistance programs to ensure that Will County's existing employers have what they need to grow and prosper.
- **Municipal Development**
Support economic development initiatives of 37 municipalities. Provide county-wide perspective and assistance.
- **Talent Development**
Identification of employer talent needs, employee skill sets, behaviors, and traits; coordination of workforce education and training programs.
- **Infrastructure Development**
Support for development of County's local, regional, national, and global transportation corridors.
- **Government Affairs**
Coordination of political activity in support of County-wide economic development and infrastructure initiatives.
- **Innovation**
Raise awareness of Will County as an innovation location.

The Will County Center for Economic Development and the Workforce Investment Board of Will County partnered in the preparation of two targeted industry and workforce studies for Will County. The primary purpose was to identify industries that the CED should focus attraction and retention/expansion efforts. In addition to identifying industries most suitable for attraction given the local dynamics and industries that should be expanded/retained to sustain the economic vitality of Will County, the studies provided an analysis of the County's ability to produce skilled workers required by its current and future business community and recommended specific tactics for achieving positive results.

The target industries continue to be refined and currently these are the six target industries chosen to recruit businesses from Will County:

- Advanced Manufacturing
- Business & Professional Services
- Food Processing

- Global Transportation
- Life Sciences
- Sustainable/Renewable Energy
- During meetings held in 2010 with current and potential CED investors another target industry was identified, Higher Education.

Discussion

As of the end of December 2014, the City's unemployment rate was 7.3%, while the State of Illinois unemployment rate was 6.2%. The need for new business growth and job opportunities remains a prime concern in Joliet.

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MA-50 Needs and Market Analysis Discussion

Are there areas where households with multiple housing problems are concentrated? (Include a definition of "concentration")

Households with multiple housing problems are located throughout the City of Joliet. Cost burden in the CHAS data is only available for low and moderate income families. Using other data sources, it is evident that cost burden is located everywhere in the City of Joliet. The CHAS data however does reveal information regarding housing problems for specific minority groups and areas of minority concentration are already defined and mapped in this report.

Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (Include a definition of "concentration")

The most recent data available on the concentration of racial or ethnic groups is the 2010 U.S. Census data. According to this data, the City of Joliet has a minority population of 43.8% of its total population. The City uses the definition of an Area of Minority Concentration as a Census Tract or Block Group where at least 50% of the population who reside in that area are identified as being a minority person. Based on this definition there are eight (8) Census Tracts (or partial Census Tracts) in the City with a percentage of minority persons over 50%: Census Tract 8812; Census Tract 8816.03; Census Tract 8819; Census Tract 8820; Census Tract 8824; Census Tract 8825; Census Tract 8826.02; and Census Tract 8831.

Attached to this Plan are maps which illustrate the City of Joliet's demographics and racial concentrations.

What are the characteristics of the market in these areas/neighborhoods?

These areas have the oldest housing stock in the City of Joliet. It has historically housed the working class of the steel and stone industry of Joliet. It is the most affordable place in the City of Joliet to rent, own or become a landlord.

Are there any community assets in these areas/neighborhoods?

The City of Joliet has invested millions in infrastructure since the 1990's, therefore they are unique in that they have mature trees and newer public infrastructure. There is a network of historic churches and social service agencies that serve these majority minority and low income areas. Neighborhood ethnic grocers and restaurants thrive in the strip commercial corridors that team with historic structures from every era since the 1800's. These neighborhoods are centered around the County Seat of Will County with a courthouse, library, senior housing, junior college, private university branch, banking and historic theater.

Are there other strategic opportunities in any of these areas?

The City of Joliet has worked extensively with the owners of the US Steel Company and the State of Illinois on the redevelopment of large tracts of their holdings in these areas. The potential for redevelopment of the old steel mill as commercial or small industrial property is a valuable future opportunity for these neighborhoods. This is in addition to the former prison, now vacant, that is adjacent to the steel mill. The old prison has the potential for tourism, commercial and recreational uses.

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Strategic Plan

SP-05 Overview

Strategic Plan Overview

The Consolidated Plan is a guide for the City of Joliet to use for its housing, community development, and economic programs and initiatives. The Strategic Plan portion of the Consolidated Plan establishes the City's goals and objectives to address its needs in the following six (6) categories:

- Housing
- Homelessness
- Special needs
- Community development
- Economic development
- Anti-poverty

These strategies are the result of meetings, surveys, and consultation. It is based on the needs assessment and market analysis.

The over-riding objective and strategy for the City is to benefit low- and moderate-income residents (income of less than 80% of the area median income). These residents are referred to as the "target income" group. The City has an overall low- and moderate-income population of 56.7%. The City is compliant with the Federal requirement that at least 70% of all its CDBG funds must principally benefit low- and moderate-income persons. The City is committed to providing at least 70% of its CDBG budget for LMI persons and has designed its Strategic Plan to meet that requirement.

The principles of the FY 2016-2019 Consolidated Plan are as follows:

- **Assist** - by developing comprehensive strategies to support and assist those residents who are low and moderate income.
- **Involve** - the community and provide opportunities for citizen input in the planning process and preparation of the plan.
- **Collaborate** - between public, private, and non-profit agencies and organizations to ensure that activities and services will be efficient and effective.
- **Leverage** - CDBG funds and other local resources to maximize the effectiveness of programs and services.
- **Promote** – the involvement of agencies and organization to undertake specific projects and activities to assist low and moderate income persons.

The priority needs of the Consolidated Plan were determined based on the following:

- Research of existing data on needs of the City
- Thorough consultation with City staff and officials
- Interviews and meetings with stakeholders
- Public hearings
- Citizen surveys
- Surveys of social service providers, housing organizations, and community and economic development agencies

The key factors affecting the determination of the priorities for the Consolidated Plan include the following:

- The categories of target income households with the greatest needs
- The areas with the greatest concentration of low-income households
- Activities that will best address the needs of City residents
- The limited amount of funding available to meet the needs
- The ability to leverage additional financial resources

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SP-10 Geographic Priorities – 91.215 (a)(1)

Geographic Area

Table 12 - Geographic Priority Areas

1	Area Name:	Citywide - Low/Mod Target Areas
	Area Type:	Local Target area
	Other Target Area Description:	Low and Moderate Income Qualifying Areas throughout the City of Joliet
	HUD Approval Date:	May 15, 2015
	% of Low/ Mod:	71.9%
	Revital Type:	Other
	Other Revital Description:	Low and Moderate Income Qualifying Areas throughout the City of Joliet
	Identify the neighborhood boundaries for this target area.	The City of Joliet.
	Include specific housing and commercial characteristics of this target area.	Older housing stock, small commercial ethnic stores, county seat.
	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	Stakeholders and residents identified needs during consultation and citizen participation process.
	Identify the needs in this target area.	New construction, infrastructure, public service, demolition.
	What are the opportunities for improvement in this target area?	County to reinvest in county seat, landlords and owners reinvesting in housing.
Are there barriers to improvement in this target area?	Smaller platted tracts do not conform to modern development parameters, concentrated low and moderate income families.	

General Allocation Priorities

Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)

The City of Joliet will allocate its CDBG funds to those geographic areas whose population is over 51% low- and moderate-income. At least 70% of all the City's CDBG funds that are budgeted for activities will principally benefit low- and moderate-income persons. The following guidelines for allocating CDBG funds will be used during the FY 2016-2019 Consolidated Plan:

- The public services activities are for social service organizations whose clientele have a low income or in certain cases, a limited type of clientele with a presumed low- and moderate-income status.
- The public facilities activities are either located in a low- and moderate-income census tract/block group or have a low- and moderate-income service area benefit or clientele over 51% low- and moderate-income.
- The acquisitions and demolition of structures are either located in a low- and moderate-income census area or these activities are eligible by preventing or eliminating slums and blight on a spot basis or area basis.
- The housing activities have income eligibility criteria, therefore the income requirement directs funds to low- and moderate-income households throughout the City.
- Economic development projects will either be located in a low- and moderate-income census tract/block group, or a poverty tract greater than 20%, or part of a redevelopment plan, or making 51% of the jobs available to low- and moderate-income population.

The HOME funds will be used for administration and for housing projects. These funds will be targeted to low-income persons and projects designed to provide affordable housing to low-income persons and are located in low- and moderate-income areas and non-low- and moderate-income areas.

SP-25 Priority Needs - 91.215(a)(2)

Priority Needs

Table 13 – Priority Needs Summary

1	Priority Need Name	Housing Priority
	Priority Level	High
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents
	Geographic Areas Affected	Citywide - Low/Mod Target Areas
	Associated Goals	HS-1 Housing Rehabilitation HS-2 Rental Rehabilitation HS-3 Housing Construction HS-5 Home Ownership HS-6 Public Housing HS-4 Fair Housing
	Description	There is a need to improve the quality of the housing stock in the community by increasing the amount of decent, safe, sound, and accessible housing for homeowners, renters, and homebuyers that is affordable to low- and moderate-income persons and families.
	Basis for Relative Priority	Over 35 percent of households are cost overburdened by greater than 30%. Over fifty percent of all housing units were built prior to 1980.
	2	Priority Need Name
Priority Level		High
Population		Extremely Low Low Moderate Large Families Families with Children

		<p>Elderly Rural Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth</p>
	Geographic Areas Affected	Citywide - Low/Mod Target Areas
	Associated Goals	<p>HO-1 Continuum of Care HO-2 Operation/Support HO-3 Permanent Housing HO-4 Housing</p>
	Description	There is a need for housing and support services for homeless persons, and persons who are at-risk of becoming homeless.
	Basis for Relative Priority	This priority was established through consultations, interviews, and through a thorough analysis of American Community Survey and U.S. Census Data.
3	Priority Need Name	Other Special Needs Priority
	Priority Level	Low
	Population	<p>Extremely Low Low Moderate Large Families Families with Children Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development</p>

	Geographic Areas Affected	Citywide - Low/Mod Target Areas
	Associated Goals	SN-1 Housing SN-2 Social Services SN-3 Accessibility
	Description	There is a continuing need for affordable housing, services, and facilities for persons with special needs and the disabled.
	Basis for Relative Priority	This priority was established through consultations, interviews, and through a thorough analysis of American Community Survey and U.S. Census Data.
4	Priority Need Name	Community Development Priority
	Priority Level	High
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Frail Elderly Non-housing Community Development
	Geographic Areas Affected	Citywide - Low/Mod Target Areas
	Associated Goals	CD-1 Community Facilities CD-2 Infrastructure CD-3 Public Services CD-4 Accessibility CD-5 Public Safety CD-6 Code Enforcement CD-7 Clearance CD-8 Revitalization
	Description	There is a need to improve the public and community facilities, infrastructure, public services, and the quality of life for all residents in the community.
	Basis for Relative Priority	This priority was established through consultations, interviews, and through a thorough analysis of American Community Survey and U.S. Census Data.

5	Priority Need Name	Economic Development Priority
	Priority Level	Low
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Other
	Geographic Areas Affected	Citywide - Low/Mod Target Areas
	Associated Goals	ED-1 Employment ED-2 Financial Assistance ED-3 Redevelopment Program ED-4 Financial Incentives
	Description	There is a need to increase employment, self-sufficiency, education, job training, technical assistance, and economic empowerment of low and moderate income residents in the community.
	Basis for Relative Priority	This priority was established through consultations, interviews, and through a thorough analysis of American Community Survey and U.S. Census Data.
	6	Priority Need Name
Priority Level		High
Population		Non-housing Community Development Other
Geographic Areas Affected		Citywide - Low/Mod Target Areas
Associated Goals		AM-1 Overall Coordination
Description		There is a continuing need for planning, administration, management, and oversight of Federal, state, and local funded programs.
Basis for Relative Priority		This priority was established through consultations.

Narrative (Optional)

Not Applicable.

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SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

Introduction

The City of Joliet is receiving \$869,630 from CDBG funds for the FY 2016 program year. The program year goes from October 1, 2016 through September 30, 2017. Based on a 5% cut in funds, the City projects the following anticipated resources:

- **FY 2016** = \$869,630 CDBG
- **FY 2017** = \$803,075 CDBG
- **FY 2018** = \$762,921 CDBG
- **FY 2019** = \$724,775 CDBG
- **Total** = \$3,160,401 CDBG

The accomplishments of these projects/activities will be reported in the FY 2016 Consolidated Annual Performance and Evaluation Report (CAPER).

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	869,630	0	0	869,630	2,290,771	Five years of funding at 95% reduced level each year.

Table 14 - Anticipated Resources**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

In addition to Federal funds, the City of Joliet plans on using State and Local resources to meet the priority needs identified in this plan. The following programs will be utilized by the City of Joliet throughout the duration of this Consolidated Plan:

State Housing Trust Fund: The Illinois Housing Development Authority (IHDA) has historically awarded the City of Joliet trust fund dollars to assist very low-income and low-income home buyers. Funding equal to \$20,000.00 or \$30,000.00, depending on the household income level, is provided, at a zero percent interest rate and amortized over a thirty-year period and due as a balloon payment at maturity. Down payment grants of \$3,000.00 or \$5,000.00 are available, depending on the household income level, and forgivable over a five-year term. From 2011-2012 the City of Joliet, utilized these funds and \$10,000 in HOME Downpayment Assistance to assist 10 homebuyers. The City of Joliet will apply for IHDA Trust Funds should they become available again.

The Illinois Housing Development Authority (IHDA) awarded the City of Joliet \$1,890,000.00 in Neighborhood Stabilization Program 3 (NSP3) funds. The State of Illinois was awarded \$5 million from the Department of Housing and Urban Development (HUD) under Section 1497 of the Wall Street Reform and Consumer Protection Act of 2010 (Dodd-Frank Act) to provide funding for eligible activities under the third round of NSP. The primary focus of the NSP3 funding is to demonstrate impact by addressing the negative results of vacant and foreclosed properties on communities. In order to achieve the impact desired, the State of Illinois is requiring that all housing rehabbed and sold/rented be included within a designated target area. In Joliet, the target area is roughly outlined as Taylor Street on the North, Interstate 80 on the South, Collins Street on the East and Midland Ave on the West. These funds have substantially similar requirements as NSP1 funding.

Roadway Improvement Program: The City of Joliet implements neighborhood public works projects through the Roadway Improvement Program. These projects include street reconstruction, street lighting, drainage and storm sewer projects. It is anticipated that the Roadway Improvement Program budget for 2014 will be approximately \$1.1 million which is funded by the State of Illinois Motor Fuel Tax Fund.

Volume Cap: Annually, the City of Joliet receives an allocation of “tax exempt private activity” bonds known as “Volume Cap” from the State of Illinois. In the past, the Volume Cap has been used to finance tax-free bond for various industrial and residential projects. Section 146 of the Internal Revenue Code of 1986 (the “Code”), provides that the City of Joliet has a Volume Cap equal to \$95 per resident.

(Continued in Discussion Section.)

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Public Land Auction: The City of Joliet has been acquiring vacant parcels through a public auction administered by the Will County Tax Agent for the past sixteen years. Many of these properties are used for the development of new single family homes on scattered sites. The homes are offered for purchase through the Local Homestead Program to low and moderate-income families.

Discussion

(Continued from above)

ASSIST Program: In 2014, the City of Joliet ceded \$8,000,000 of its bonding volume cap to the Assist/Mortgage Credit Certificate Program. This program provides 3% cash assistance to homebuyers at a low interest rate from local lenders. It also allows the homebuyer to obtain a Mortgage Credit Certificate of up to \$2,000 per year on their Federal Income Taxes, for the life of the loan.

The City has a 25% Match Requirement for the HOME Program which it will meet with the State Funds and other allowable match.

SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
Joliet	Government	Planning	Jurisdiction
Housing Authority of the City Of Joliet	PHA	Public Housing	Jurisdiction
Will County Center for Community Concerns, Inc.	Continuum of care	Homelessness	Region

Table 15 - Institutional Delivery Structure

Assess of Strengths and Gaps in the Institutional Delivery System

The City of Joliet and its partners in County, Healthcare, Gaming, Industry, Social Services and Education are dedicated to the success of all Joliet residents. They come together at the Center for Economic Development and the Will County Continuum of Care to continue to strengthen the institutional delivery system. The Gaps in the institutional delivery system are specifically addressed in the Will County Continuum of Care Consolidated Application.

Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Counseling/Advocacy	X	X	
Legal Assistance	X	X	
Mortgage Assistance	X		
Rental Assistance	X	X	
Utilities Assistance	X		
Street Outreach Services			
Law Enforcement	X		
Mobile Clinics			
Other Street Outreach Services			
Supportive Services			
Alcohol & Drug Abuse	X	X	

Child Care	X	X	
Education			
Employment and Employment Training	X	X	
Healthcare		X	
HIV/AIDS			
Life Skills	X		
Mental Health Counseling	X	X	
Transportation	X		

Table 16 - Homeless Prevention Services Summary

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

The Will County Continuum of Care work is evident by a review of the Will County Continuum of Care Consolidated Application and attendance at the monthly meetings. The service delivery system is continually assessed for effectiveness and adherence to documentation requirements.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

The Will County Continuum of Care is constantly reviewing its work to determine gaps in service delivery monthly. The biggest gap is the sustainability of state and local funds to provide services.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

The Will County area has long supported its homeless and at-risk population through a strong and committed service provider network. Our community continues to witness an increase in demand for services and with the implementation of new welfare reform legislation, the needs among local individuals and families will further increase. In 2014, Kendall and Grundy Counties joined our Continuum of Care and our now part of our geographic service area.

The Will County Continuum of Care (CoC) is dedicated to streamlining and strengthening the current service delivery system through even greater collaborative planning, partnership and program execution. The CoC membership is made up of Government entities, elected officials, non-profit organizations, financial institutions, businesses, housing developers, churches, health care providers, neighborhood

associations, educators, the media, homeless as well as formerly homeless persons and others. It is the vision of the Continuum of Care to create a seamless, comprehensive system of services that:

- Prevents and ends homelessness
- Supports the emergency as well as ongoing supportive needs of the homeless and at-risk population
- Provides the tools necessary to sustain needs of the homeless and at-risk population
- Leads to permanent self-sufficiency

The Will County Center for Community Concerns is the lead agency for the Will County Continuum of Care and provides administrative support for its committees and functions.

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SP-45 Goals Summary – 91.215(a)(4)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	HS-1 Housing Rehabilitation	2015	2019	Affordable Housing	Citywide	Housing Priority	CDBG: \$200,000	Homeowner Housing Rehabilitated: 40 Household Housing Unit
2	HS-2 Rental Rehabilitation	2015	2019	Affordable Housing	Citywide	Housing Priority	CDBG: \$1,525,000	Rental units rehabilitated: 115 Household Housing Unit
3	HS-3 Housing Construction	2015	2019	Affordable Housing	Citywide	Housing Priority	CDBG: \$0	-
4	HS-4 Fair Housing	2015	2019	Affordable Housing	Citywide - Low/Mod Target Areas Citywide	Housing Priority	CDBG: \$0	Other: 0 Other
5	HS-5 Home Ownership	2015	2019	Affordable Housing	Citywide	Housing Priority	CDBG: \$0	-
6	HS-6 Public Housing	2015	2019	Public Housing	Citywide	Housing Priority	CDBG: \$0	Rental units constructed: 0 Household Housing Unit Rental units rehabilitated: 0 Household Housing Unit
7	HO-1 Continuum of Care	2015	2019	Homeless	Citywide	Homeless Priority	CDBG: \$0	Homeless Person Overnight Shelter: 0 Persons Assisted
8	HO-2 Operation/Support	2015	2019	Homeless	Citywide	Homeless Priority	CDBG: \$150,000	Homelessness Prevention: 1000 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
9	HO-3 Permanent Housing	2015	2019	Homeless	Citywide	Homeless Priority	CDBG: \$0	Housing for Homeless added: 0 Household Housing Unit
10	HO-4 Housing	2015	2019	Homeless	Citywide	Homeless Priority	CDBG: \$0	Homeless Person Overnight Shelter: 0 Persons Assisted
11	SN-1 Housing	2015	2019	Non-Homeless Special Needs	Citywide	Other Special Needs Priority	CDBG: \$0	Rental units constructed: 0 Household Housing Unit Rental units rehabilitated: 0 Household Housing Unit Homeowner Housing Added: 0 Household Housing Unit Homeowner Housing Rehabilitated: 0 Household Housing Unit
12	SN-2 Social Services	2015	2019	Non-Homeless Special Needs	Citywide	Other Special Needs Priority	CDBG: \$0	Public service activities other than Low/Moderate Income Housing Benefit: 0 Persons Assisted
13	SN-3 Accessibility	2015	2019	Non-Homeless Special Needs	Citywide	Other Special Needs Priority	CDBG: \$0	Rental units rehabilitated: 0 Household Housing Unit Homeowner Housing Rehabilitated: 0 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
14	CD-1 Community Facilities	2015	2019	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$400,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 56645 Persons Assisted
15	CD-2 Infrastructure	2015	2019	Non-Housing Community Development	Citywide - Low/Mod Target Areas	Community Development Priority	CDBG: \$1,000,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 56645 Persons Assisted
16	CD-3 Public Services	2015	2019	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$0	Public service activities other than Low/Moderate Income Housing Benefit: 0 Persons Assisted
17	CD-4 Accessibility	2015	2019	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$0	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 0 Persons Assisted
18	CD-5 Public Safety	2015	2019	Non-Housing Community Development	Citywide - Low/Mod Target Areas	Community Development Priority	CDBG: \$0	Public service activities other than Low/Moderate Income Housing Benefit: 0 Persons Assisted
19	CD-6 Code Enforcement	2015	2019	Non-Housing Community Development	Citywide - Low/Mod Target Areas	Community Development Priority	CDBG: \$0	Housing Code Enforcement/Foreclosed Property Care: 0 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
20	CD-7 Clearance	2015	2019	Non-Housing Community Development	Citywide - Low/Mod Target Areas	Community Development Priority	CDBG: \$200,000	Buildings Demolished: 10 Buildings
21	CD-8 Revitalization	2015	2019	Non-Housing Community Development	Citywide - Low/Mod Target Areas	Community Development Priority	CDBG: \$100,000	Other: 10 Other
22	ED-1 Employment	2015	2019	Non-Housing Community Development	Citywide	Economic Development Priority	CDBG: \$0	Jobs created/retained: 0 Jobs
23	ED-2 Financial Assistance	2015	2019	Non-Housing Community Development	Citywide	Economic Development Priority	CDBG: \$0	Businesses assisted: 0 Businesses Assisted
24	ED-3 Redevelopment Program	2015	2019	Non-Housing Community Development	Citywide - Low/Mod Target Areas	Economic Development Priority	CDBG: \$0	Businesses assisted: 0 Businesses Assisted
25	ED-4 Financial Incentives	2015	2019	Non-Housing Community Development	Citywide	Economic Development Priority	CDBG: \$0	Businesses assisted: 0 Businesses Assisted
26	AM-1 Overall Coordination	2015	2019	Administration, Planning, and Management	Citywide - Low/Mod Target Areas Citywide	Administration, Planning, and Management Priority	CDBG: \$450,947	Other: 141790 Other

Table 17 – Goals Summary

Goal Descriptions

1	Goal Name	HS-1 Housing Rehabilitation
	Goal Description	Continue to provide financial assistance to low- and moderate-income homeowners to rehabilitate their existing owner-occupied housing.
2	Goal Name	HS-2 Rental Rehabilitation
	Goal Description	Provide financial assistance to rehabilitate housing units that are rented to low- and moderate-income tenants.
3	Goal Name	HS-3 Housing Construction
	Goal Description	Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters in the community through rehabilitation of vacant buildings and new construction.
4	Goal Name	HS-4 Fair Housing
	Goal Description	Promote fair housing choice through education and outreach in the community.
5	Goal Name	HS-5 Home Ownership
	Goal Description	Assist low- and moderate-income households to become homeowners by providing down payment assistance, closing cost assistance, and requiring housing counseling training.
6	Goal Name	HS-6 Public Housing
	Goal Description	Support the local public housing authority in its efforts to improve public housing by constructing new affordable housing on scattered sites throughout the community to replace deteriorated public housing.
7	Goal Name	HO-1 Continuum of Care
	Goal Description	Support the local Continuum of Care's (CoC) efforts to provide emergency shelter, transitional housing, and permanent supportive housing to persons and families who are homeless or who are at risk of becoming homeless.

8	Goal Name	HO-2 Operation/Support
	Goal Description	Assist providers in the operation of housing and support services for the homeless and persons at-risk of becoming homeless.
9	Goal Name	HO-3 Permanent Housing
	Goal Description	Support the development of permanent supportive housing for homeless individuals and families.
10	Goal Name	HO-4 Housing
	Goal Description	Support the rehabilitation of and making accessibility improvements to emergency shelters, transitional housing and permanent housing for the homeless.
11	Goal Name	SN-1 Housing
	Goal Description	Increase the supply of affordable, decent, safe, sound, and accessible housing for the elderly, persons with disabilities, and persons with other special needs through rehabilitation of existing buildings and new construction.
12	Goal Name	SN-2 Social Services
	Goal Description	Support social service programs and facilities for the elderly, persons with disabilities, and persons with other special needs.
13	Goal Name	SN-3 Accessibility
	Goal Description	Improve the accessibility of owner occupied housing through rehabilitation and improve renter occupied housing by making reasonable accommodations for the physically disabled.
14	Goal Name	CD-1 Community Facilities
	Goal Description	Improve the parks, recreational centers, trails libraries, and all public and community facilities in the municipality.

15	Goal Name	CD-2 Infrastructure
	Goal Description	Improve the public infrastructure through rehabilitation, reconstruction, and new construction.
16	Goal Name	CD-3 Public Services
	Goal Description	Improve and increase public safety, municipal services, and public service programs throughout the community.
17	Goal Name	CD-4 Accessibility
	Goal Description	Improve the physical and visual accessibility of community facilities, infrastructure, and public buildings.
18	Goal Name	CD-5 Public Safety
	Goal Description	Improve the public safety facilities, equipment, and ability to respond to emergency situations.
19	Goal Name	CD-6 Code Enforcement
	Goal Description	Enforce the local codes and ordinances to bring buildings into compliance with the standards through systematic code enforcement.
20	Goal Name	CD-7 Clearance
	Goal Description	Remove and eliminate slum and blighting conditions through demolition of vacant, abandoned and dilapidated structures.
21	Goal Name	CD-8 Revitalization
	Goal Description	Promote neighborhood revitalization in strategic areas through acquisition, demolition, rehabilitation, code enforcement, infrastructure improvements, housing construction, public and community facilities improvements, etc.

22	Goal Name	ED-1 Employment
	Goal Description	Support and encourage new job creation, job retention, employment, and job training services.
23	Goal Name	ED-2 Financial Assistance
	Goal Description	Support business and commercial growth through expansion and new development through technical assistance programs and low interest loans.
24	Goal Name	ED-3 Redevelopment Program
	Goal Description	Plan and promote the development and redevelopment of the downtown business district.
25	Goal Name	ED-4 Financial Incentives
	Goal Description	Support and encourage new economic development through local, state and Federal tax incentives and programs such as Tax Incremental Financing (TIF), tax abatements, Enterprise Zones/Entitlement Communities, Section 108 Loan Guarantees, Economic Development Initiative (EDI) funds, etc.
26	Goal Name	AM-1 Overall Coordination
	Goal Description	Provide program management and oversight for the successful administration of Federal, state, and local funded programs, including planning services for special studies, environmental clearance, fair housing, and compliance with all Federal, state, and local laws and regulations.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

It is estimated that the City of Joliet will provide affordable housing to seven (7) households annually.

SP-65 Lead based paint Hazards – 91.215(i)

Actions to address LBP hazards and increase access to housing without LBP hazards

The homes which the City acquired and rehabilitated through its Local Homestead Program are located in low and moderate census tracts, which include the majority of housing units built prior to 1978. Purchasers of pre-1978 built houses are provided with a copy of the lead paint pamphlet, "Protect Your Family From Lead in Your Home." The City also requires contractors to follow HUD's lead-based paint regulations for construction and rehabilitation projects funded through the CDBG and HOME programs. Work write-ups for projects include a section on lead-based paint testing and abatement when necessary under the current regulations. The City also includes a section on Residential Lead Paint Disclosure Requirements in the Landlord Training Manual, which landlords receive when they participate in the Landlord Conference. Staff continues to attend training on these requirements.

In Will County, three zip codes are at high risk for lead poisoning: 60432, 60433, and 60436. All three of the zip codes are located in the City of Joliet. The Illinois Lead Program Surveillance Report – 2011, contains the results of blood lead testing in Will County on all children age 15 years old or younger. The vast majority of 2010 tests (93 percent) were performed on children younger than 6 years of age:

- 10,930 children were tested in Will County
- 275 children had blood lead test results of 0-5 ug/dL
- 76 children had blood lead test results of 5-10 ug/dL

Children at highest risk for lead exposure include those with persistent oral behaviors, low-income households, African-Americans, children exposed to imported products containing lead, children with low iron, and those residing in deteriorating pre-1978 housing units. Approximately 60 percent of pre-1978 housing units have a prevalence of lead-based paint and 42 percent have significant lead-based paint hazards.

Lead testing is required for:

- Children residing in high-risk areas for lead exposure or who answer "YES" or "I DO NOT KNOW" to the Childhood Lead Risk Questionnaire (CLRQ)
- Children receiving services from Medicaid; Head Start; All Kids; Women, Infants and Children (WIC)

In 2009 Will County applied for and received a "Lead Hazard Control Program" grant in the amount of \$2,070,000. Since the inception of this grant, they have maintained the highest ranking "green" and exceed unit production targets. To date, they have completed and cleared 176 units and have a State

Licensed Lead Risk Assessor on staff. They have not in received another “Lead Hazard Control Program” grant.

How are the actions listed above related to the extent of lead poisoning and hazards?

The City of Joliet has the highest rate of incidents of lead based paint poisoning in Will County. This high frequency of lead based paint hazards is largely due to an older housing stock and insufficient funds (both private and public) to address the issue. These hazards disproportionately affect poor, African American children.

How are the actions listed above integrated into housing policies and procedures?

Actions to reduce the number of incidents of lead-based paint poisoning are integrated into the City of Joliet’s housing programs. Any project involving home rehabilitation and homeowner assistance is subject to the City’s program to reduce lead-based paint hazards.

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SP-70 Anti-Poverty Strategy – 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

Joliet is the most affordable community in Will County that has access to major interstates and jobs. Joliet is also home to a public housing authority, and a network of homeless shelters and permanent supportive housing facilities. These agencies all work to care for the immediate needs of poverty level families and foster self-sufficiency. They are supported by a web of neighborhood centers and churches that offer food banks, youth services, immigration services and resident empowerment. Residents also have access to health care via the Will Grundy Medical Clinic, Health Department and Aunt Martha's. This is essential, because poverty-level families need to be healthy to work and pull themselves out of poverty. This coupled with the Will County Center for Community Concerns that enables low and moderate income individuals to obtain the opportunities needed to prepare themselves for self-sufficiency through housing counseling and emergency services. These safety net service providers meet monthly as part of the Continuum of Care and as needed to define and remove gaps to reducing the number of poverty-level families.

In 2006 the City established the Quality of Life (QOL) Task Force to analyze the needs of City District 4 and 5 residents who are low and moderate income. One outcome of the Quality of Life Plan was the formation of Unity CDC, which will oversee proposed actions in ten subject areas in City Districts 4 and 5. The subject areas are housing, education, human capital, industrial development, employment, land use, neighborhood character, recreation, retail development and transportation. The City continues to work closely with Unity CDC in the development and completion of the action items.

How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

The Housing Plan as presented provides homeownership and rental opportunities for Joliet residents. The community network helps to stabilize families and work toward self-sufficiency. Under the HOME program residents who are low income can access decent rental opportunities through housing that will be supported over the next four years. Those with developmental disabilities will be able to access decent rental housing with permanent supportive services. Families that have established themselves will be able to access newly constructed housing in their neighborhood or receive down payment assistance toward housing anywhere in Joliet. These opportunities are further supported by the City of Joliet's CDBG efforts to acquire and redevelop Evergreen Terrace as a mixed income sustainable development. This is in addition to strengthening neighborhood centers, homeless services, emergency home repair, removing blight and investing in infrastructure.

SP-80 Monitoring – 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The Neighborhood Services Division, on behalf of the City of Joliet, has developed monitoring standards and procedures that it will follow during the implementation of the FY 2016-2019 Consolidated Plan. Performance monitoring is an important component in the long-term success of the City's Programs. The Neighborhood Services Division is responsible for ensuring that the recipients of Federal funds meet the purposes of the appropriate legislation and regulations, and that funds are disbursed in a timely manner.

The Neighborhood Services Division will monitor activities carried out to further the 5-year Consolidated Plan and to ensure long-term compliance with program requirements. The objectives of this monitoring are to make sure that activities: 1) comply with all regulations governing their administrative, financial, and programmatic operation; 2) achieve their performance objectives within schedule and budget; and 3) comply with the Consolidated Plan.

The Neighborhood Services Division prepares agreements for housing and non-housing activities financed with CDBG funds. Invoices are monitored for compliance with the approved spending plan and Federal Regulations. The Neighborhood Services Division administers the Integrated Disbursement and Information System (IDIS). The Neighborhood Services Division is also primarily responsible for setting up and administering activities. The monitoring standards and procedures that have been adopted ensure that statutory and regulatory requirements are being met and the information submitted to HUD is correct and complete.

The monitoring procedures and requirements of the Consolidated Plan will be an extension of the Neighborhood Services Division's existing monitoring system and experience in administering State and Federal programs. The standards and procedures established by the Neighborhood Services Division for monitoring the implementation of the Consolidated Plan ensure that:

- The objectives of the National Affordable Housing Act are met;
- Program activities are progressing in compliance with timely parameters;
- The use of all funds is consistent with HUD guidelines; and,
- All participating agencies are in compliance with applicable laws implementing regulations, and in particular, with requirements to affirmatively further fair housing and minimize displacement of LMI persons.

The Neighborhood Services Division monitors the various programs and activities that are funded with the CDBG grants. A subrecipient monitoring plan has been put in place to ensure compliance by agencies

funded with the CDBG public service and public facilities funding and housing development funded with HOME funds. The following key components of the CDBG monitoring process ensure that the City's Consolidated Plan goals are being met in a timely and efficient manner:

- **Recordkeeping Systems** – Recordkeeping requirements outlined in 24 CFR Part 570.503 are adhered to. Each project file is documented as to eligibility and national objective, the beneficiaries of the activity, procurements, agreements, and related compliance issues.
- **Financial Management** – All financial transactions are carefully recorded and reconciled between the in-house system and IDIS.
- **Audit Management** – All audits are conducted in accordance with federal and State regulations, specifically Federal OMB circulars A-128 and A-133.

HOME activities undertaken by CHDO's and other non-profit housing providers are similarly monitored. Each CHDO agreement contains monitoring provisions for recordkeeping, fair housing compliance, financial management and audits.

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Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of Joliet is receiving \$869,630 from CDBG funds for the FY 2016 program year. The program year goes from October 1, 2016 through September 30, 2017. Based on a 5% cut in funds, the City projects the following anticipated resources:

- **FY 2016** = \$869,630 CDBG
- **FY 2017** = \$803,075 CDBG
- **FY 2018** = \$762,921 CDBG
- **FY 2019** = \$724,775 CDBG
- **Total** = \$3,160,401 CDBG

The accomplishments of these projects/activities will be reported in the FY 2016 Consolidated Annual Performance and Evaluation Report (CAPER).

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	869,630	0	0	869,630	2,290,771	Five years of funding at 95% reduced level each year.

Table 18 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

In addition to Federal funds, the City of Joliet plans on using State and Local resources to meet the priority needs identified in this plan. The following programs will be utilized by the City of Joliet throughout the duration of this Consolidated Plan:

- **State Housing Trust Fund:** The Illinois Housing Development Authority (IHDA) has historically awarded the City of Joliet trust fund dollars to assist very low-income and low-income home buyers. Funding equal to \$20,000.00 or \$30,000.00, depending on the household income level, is provided, at a zero percent interest rate and amortized over a thirty-year period and due as a balloon payment at maturity. Down payment grants of \$3,000.00 or \$5,000.00 are available, depending on the household income level, and forgivable over a five-year term. From 2011-2012 the City of Joliet, utilized these funds and \$10,000 in HOME Downpayment Assistance to assist 10 homebuyers. The City of Joliet will apply for IHDA Trust Funds should they become available again.

The Illinois Housing Development Authority (IHDA) awarded the City of Joliet \$1,890,000.00 in Neighborhood Stabilization Program 3 (NSP3) funds. The State of Illinois was awarded \$5 million from the Department of Housing and Urban Development (HUD) under Section 1497 of the Wall Street Reform and Consumer Protection Act of 2010 (Dodd-Frank Act) to provide funding for eligible activities under the third round of NSP. The primary focus of the NSP3 funding is to demonstrate impact by addressing the negative results of vacant and foreclosed properties on communities. In order to achieve the impact desired, the State of Illinois is requiring that all housing rehabbed and sold/rented be included within a designated target area. In Joliet, the target area is roughly outlined as Taylor Street on the North, Interstate 80 on the South, Collins Street on the East and Midland Ave on the West. These funds have substantially similar requirements as NSP1 funding.

- **Roadway Improvement Program:** The City of Joliet implements neighborhood public works projects through the Roadway Improvement Program. These projects include street reconstruction, street lighting, drainage and storm sewer projects. It is anticipated that the Roadway Improvement Program budget for 2014 will be approximately \$1.1 million which is funded by the State of Illinois Motor Fuel Tax Fund.
- **Volume Cap:** Annually, the City of Joliet receives an allocation of “tax exempt private activity” bonds known as “Volume Cap” from the State of Illinois. In the past, the Volume Cap has been used to finance tax-free bond for various industrial and residential projects. Section 146 of the Internal Revenue Code of 1986 (the “Code”), provides that the City of Joliet has a Volume Cap equal to \$95 per resident.
- **ASSIST Program:** In 2014, the City of Joliet ceded \$8,000,000 of its bonding volume cap to the Assist/Mortgage Credit Certificate Program. This program provides 3% cash assistance to homebuyers at a low interest rate from local lenders. It also allows the homebuyer to obtain a

Mortgage Credit Certificate of up to \$2,000 per year on their Federal Income Taxes, for the life of the loan.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Public Land Auction: The City of Joliet has been acquiring vacant parcels through a public auction administered by the Will County Tax Agent for the past sixteen years. Many of these properties are used for the development of new single family homes on scattered sites. The homes are offered for purchase through the Local Homestead Program to low and moderate-income families.

Discussion

The City has a 25% Match Requirement for the HOME Program which it will meet with the State Funds and other allowable match.

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Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	HS-1 Housing Rehabilitation	2015	2019	Affordable Housing	Citywide	Housing Priority	CDBG: \$100,000	Homeowner Housing Rehabilitated: 10 Household Housing Unit
2	HS-2 Rental Rehabilitation	2015	2019	Affordable Housing	Citywide	Housing Priority	CDBG: \$90,000	Rental units rehabilitated: 115 Household Housing Unit
3	CD-1 Community Facilities	2015	2019	Non-Housing Community Development	Citywide - Low/Mod Target Areas	Community Development Priority	CDBG: \$150,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 56645 Persons Assisted
4	CD-2 Infrastructure	2015	2019	Non-Housing Community Development	Citywide - Low/Mod Target Areas	Community Development Priority	CDBG: \$279,630	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 56645 Persons Assisted
5	CD-7 Clearance	2015	2019	Non-Housing Community Development	Citywide - Low/Mod Target Areas	Community Development Priority	CDBG: \$100,000	Buildings Demolished: 2 Buildings
6	AM-1 Overall Coordination	2015	2019	Administration, Planning, and Management	Citywide	Administration, Planning, and Management Priority	CDBG: \$150,000	Other: 141790 Other

Table 19 – Goals Summary

Goal Descriptions

1	Goal Name	HS-1 Housing Rehabilitation
	Goal Description	Continue to provide financial assistance to low- and moderate-income homeowners to rehabilitate their existing owner-occupied housing.
2	Goal Name	HS-2 Rental Rehabilitation
	Goal Description	Provide financial assistance to landlords to rehabilitate housing units that are rented to low- and moderate-income tenants.
3	Goal Name	CD-1 Community Facilities
	Goal Description	Improve the parks, recreational centers, trails, libraries, and all public and community facilities in the municipality.
4	Goal Name	CD-2 Infrastructure
	Goal Description	Improve the public infrastructure through rehabilitation, reconstruction, and new construction.

5	Goal Name	CD-7 Clearance
	Goal Description	Remove and eliminate slum and blighting conditions through demolition of vacant, abandoned and dilapidated structures.
6	Goal Name	AM-1 Overall Coordination
	Goal Description	Provide program management and oversight for the successful administration of Federal, state, and local funded programs, including planning services for special studies, environmental clearance, fair housing, and compliance with all Federal, state, and local laws and regulations.

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Projects

AP-35 Projects – 91.220(d)

Introduction

The City of Joliet proposes to undertake the following activities with the FY 2016 CDBG funds:

Projects

#	Project Name
1	Community Facility Improvements
2	Public Improvements (Streets)
3	Emergency Home Repair
4	Evergreen Terrace Redevelopment
5	Demolition/Clearance
6	Administration and Planning

Table 20 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The allocations and priorities were established by an online survey, stakeholder meetings, follow-up surveys from service providers and public meetings. Obstacles to addressing underserved needs would be finding more federal resources to accomplish those activities and having local resources to pair with them to make successful projects.

AP-38 Project Summary

Project Summary Information

1	Project Name	Community Facility Improvements
	Target Area	Citywide - Low/Mod Target Areas
	Goals Supported	CD-1 Community Facilities
	Needs Addressed	Community Development Priority
	Funding	CDBG: \$150,000
	Description	Rehabilitation of facilities that are designed to serve a neighborhood and that will be used for social services or for multiple purposes (including recreation). Costs associated with eligible activities may include: Energy efficiency improvements; Handicapped accessibility improvements and architectural design features and other treatments aimed at improving aesthetic quality of the facilities (Multi-year project)
	Target Date	9/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 56,645 low/mod persons will benefit from this activity.
	Location Description	The project will take place in Low/Mod income areas of the City.
	Planned Activities	The National Objective is low/mod limited clientele benefit (LMC) 570.208(a)(2). The Matrix Code is 03E, Neighborhood Facilities
2	Project Name	Public Improvements (Streets)
	Target Area	Citywide - Low/Mod Target Areas
	Goals Supported	CD-2 Infrastructure
	Needs Addressed	Community Development Priority
	Funding	CDBG: \$279,630
	Description	The City of Joliet will reconstruct streets in Low/Mod income areas. (Multi-year activity)
	Target Date	9/30/2017

	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 56,645 people will benefit from this activity.
	Location Description	The activity will take place in low- and moderate-income areas throughout the City of Joliet.
	Planned Activities	The National Objective is Low/Mod Area Benefit (LMA) 570.208(a)(1). The Matrix Code is 03K, Street Improvements.
3	Project Name	Emergency Home Repair
	Target Area	Citywide
	Goals Supported	HS-1 Housing Rehabilitation
	Needs Addressed	Housing Priority
	Funding	CDBG: \$100,000
	Description	Emergency repair of single-family homes that provide for the repair of certain elements of a housing unit in emergency situations. (Multi-year activity)
	Target Date	9/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 8 households will benefit from this activity.
	Location Description	The activity is restricted to income eligible households. Specific project locations to be determined.
	Planned Activities	The National Objective is Low/Mod Limited Clientele (LMC) 570.208(a)(2) The Matrix Code is 14A, Rehab, Single-Unit Residential
4	Project Name	Evergreen Terrace Redevelopment
	Target Area	Citywide - Low/Mod Target Areas
	Goals Supported	HS-2 Rental Rehabilitation
	Needs Addressed	Housing Priority
	Funding	CDBG: \$90,000

	Description	Funds for acquisition, demolition, and redevelopment of Evergreen Terrace Housing as a mixed income rental and home ownership community with a community center and a neighborhood park facility. (Multi-year activity)
	Target Date	9/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	This activity will acquire and demolish portions of the development and construct new rental housing units, rehabilitate portions of buildings, along with a new community center and park facility. It is estimated that 115 households will benefit from this activity.
	Location Description	The activity will take place at 350 N. Broadway, Joliet, IL.
	Planned Activities	The National Objective is Low/Mod Limited Clientele (LMC) 570.208(a)(2). The Matrix Code is 14D Rehabilitation; Other Publically Owned Residential Buildings, 570.202.
5	Project Name	Demolition/Clearance
	Target Area	Citywide - Low/Mod Target Areas
	Goals Supported	CD-7 Clearance
	Needs Addressed	Community Development Priority
	Funding	CDBG: \$100,000
	Description	Demolition of buildings and improvements on a spot basis. (Multi-year activity)
	Target Date	9/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that two demolitions will occur due to this activity.
	Location Description	This activity will occur in low- and moderate-income areas of the City of Joliet.
	Planned Activities	8The National Objective is Low/Mod Area Benefit (LMA) 570.208(a)(1). The Matrix Code is 04, Clearance and Demolition.
6	Project Name	Administration and Planning
	Target Area	Citywide
	Goals Supported	AM-1 Overall Coordination

Needs Addressed	Administration, Planning, and Management Priority
Funding	CDBG: \$150,000
Description	Overall program administration of the CDBG Program and other Federal Grant programs, including (but not limited to) salaries, wages, and related costs of grantee staff or others engaged in program management, monitoring, and evaluation. Participating Jurisdictions are allowed to allocate 20% of its annual funding for this purpose.
Target Date	9/30/2017
Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 141,790 people will benefit from this activity.
Location Description	This activity will take place throughout the City of Joliet.
Planned Activities	The National Objective is Low/Mod Area Benefit (LMA) 570.208(a)(1). The Matrix Code is 21A, General Program Administration 570.206.

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AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The following information provides a profile of the population, age, and racial/ethnic composition of the City of Joliet. This information was obtained from the U.S. Census Bureau American Factfinder website, <http://factfinder.census.gov>. The 2007-2011 American Community Survey 5 Year Estimates were used to analyze the social, economic, housing, and general demographic characteristics of the City of Joliet. The 5 year estimates are the most recent data available for the City. The 2010 U.S. Census data is included where possible.

Population:

Key points are:

- Between 1980 and 2010, the population increased by approximately 89.1%
- The City population was 146,820 in 2011.

Age:

Key points are:

- Median age in Joliet is 31.5 years old
- Youth under age 18 account for 31.0% of the population
- Seniors age 62 or over are 10.2% of the population

Race/Ethnicity:

Composition from 2007-2011 American Community Survey Data:

- 16.2% are Black or African American
- 69.7% are White
- 2.3% are Asian
- 9.3% Some Other Race
- 2.4% are Two or More Races
- 27.1% are Hispanic or Latino

Income Profile:

The Median Income for a family of four (4) in the Chicago/Joliet/Naperville, Illinois HMFA is \$72,375 for 2014. The following is a summary of income statistics for the City of Joliet:

At the time of the 2007-2011 American Community Survey, median household income in the City of Joliet was \$60,528 which was significantly lower than Will County (\$76,453) but higher than the State of Illinois (\$56,576).

- 20.9% of households have earnings received from Social Security income.
- 2.0% of households have earnings received from public assistance.
- 13.6% of households have earnings, received retirement income.
- 30.4% of female headed households were living in poverty.
- 13.3% of all youth under 18 years of age were living in poverty.

Low/Mod Income Profile:

The low- and moderate-income profile for City of Joliet is a measurement of the area's needs. The City of Joliet has an overall low- and moderate-income percentage of 39.9%.

Economic Profile:

The following illustrates the economic profile for the City of Joliet as of the 2007-2011 American Community Survey:

- 25.6% of the employed civilian population had occupations classified as management, business, science, and arts.
- 27.1% of the employed civilian population had occupations classified as sales and office.
- 19.0% were in the service sector.
- The education, health, and social service industry represented 20.1% of those employed.
- 11.5 % of workers were considered in the government class.

According to the U.S. Labor Department, the preliminary unemployment rate for Joliet in December 2014 was 7.3% compared to a preliminary rate of 5.5% in Will County, a preliminary rate of 6.2% for the State of Illinois in December, 2014, and a national unemployment rate of 5.6% in December 2014.

Geographic Distribution

Target Area	Percentage of Funds
Citywide - Low/Mod Target Areas	100%

Table 21 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City is not only attempting to meet the needs of the community but also affirmatively further fair housing. It is essential to engage in not only community building activities and fund needed improvements in low and moderate income areas but also to provide opportunities for residents to live in non-impacted areas.

Discussion

The City is allocating its CDBG funds to low and moderate income persons. Funds allocated for public and community facilities, are allocated to areas that are predominantly low and moderate income.

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AP-85 Other Actions – 91.220(k)

Introduction:

The City of Joliet has developed the following actions which addresses obstacles to meeting underserved needs, fosters affordable housing, reduces lead-based hazards, reduces the number of poverty families, develops institutional structures, and enhances coordination between public and private housing and social service agencies.

Actions planned to address obstacles to meeting underserved needs

Despite City and service provider efforts, there remains a significant number of obstacles to meeting underserved needs. The following are obstacles to meeting these needs in Joliet.

- Continued population growth creating a housing shortage
- Insufficient vouchers for very low income residents
- Aging in-place population

Actions planned to foster and maintain affordable housing

To foster and maintain affordable housing, the City of Joliet proposes to carry out the following activities:

- **HS-1 Housing Rehabilitation** – Continue to provide financial assistance to low- and moderate-income homeowners to rehabilitate their existing owner-occupied housing.
- **HS-2 Rental Rehabilitation** – Provide financial assistance to landlords to rehabilitate housing units that are rented to low- and moderate-income tenants.
- **HS-3 Housing Construction** – Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters in the community through rehabilitation of vacant buildings and new construction.
- **HS-4 Fair Housing** – Promote fair housing choice through education and outreach in the community.
- **HS-5 Home Ownership** – Assist low- and moderate-income households to become homeowners by providing down payment assistance, closing cost assistance, and requiring housing counseling training.
- **HS-6 Public Housing** – Support the local public housing authority in its efforts to improve public housing by constructing new affordable housing on scattered sites throughout the community to replace deteriorated public housing.

Actions planned to reduce lead-based paint hazards

The City of Joliet will undertake activities to reduce the number of lead-based paint hazards in residential properties. The risk of lead-based paint hazards is very high in the City of Joliet due to the number of housing units constructed prior to 1978. It is presumed that all housing units constructed before 1978 contain lead-based paint. 51.7% of houses in the City of Joliet fall into this category.

The City of Joliet provides purchasers of pre-1978 built city-owned houses with the lead pain pamphlet, "Protect Your Family From Lead in Your Home." The City also requires contractors to follow HUD's lead-based paint regulations for construction and rehabilitation projects funded through the CDBG and HOME programs. Work write-ups for projects include a section on lead-based paint testing and abatement when necessary under the current regulations. The City also includes a section on Residential Lead Paint Disclosure Requirements in the Landlord Conference. Staff continues to attend training on these requirements.

Actions planned to reduce the number of poverty-level families

According to the 2007-2011 American Community Survey, approximately 12.0% of Joliet's residents live in poverty. Female-headed households with children are particularly affected by poverty at 30.4%, and 13.3% of all youth under the age of 18 were living in poverty. This information is taken from the U.S. Census "2007-2011" ACS Five Year Estimates. The City's goal of reducing the extent of poverty is 5%, based on actions the City has control over, or actions in which the City will cooperate with outside agencies.

The City's anti-poverty strategy is based on attracting a range of businesses and supporting workforce development, including job-training services for low income residents. In addition, the City's strategy is to provide supportive services for target income residents.

Planned economic development and anti-poverty programs include:

Actions planned to develop institutional structure

The Will County area has long supported its homeless and at-risk population through a strong and committed service provider network. Our community continues to witness an increase in demand for services and with the implementation of new welfare reform legislation, the needs among local individuals and families will further increase. In 2014, Kendall and Grundy Counties joined our Continuum of Care and our now part of our geographic service area.

The Will County Continuum of Care (CoC) is dedicated to streamlining and strengthening the current service delivery system through even greater collaborative planning, partnership and program execution. The CoC membership is made up of Government entities, elected officials, non-profit organizations,

financial institutions, businesses, housing developers, churches, health care providers, neighborhood associations, educators, the media, homeless as well as formerly homeless persons and others. It is the vision of the Continuum of Care to create a seamless, comprehensive system of services that:

- Prevents and ends homelessness
- Supports the emergency as well as ongoing supportive needs of the homeless and at-risk population
- Provides the tools necessary to sustain needs of the homeless and at-risk population
- Leads to permanent self-sufficiency

The Will County Center for Community Concerns is the lead agency for the Will County Continuum of Care and provides administrative support for its committees and functions.

Actions planned to enhance coordination between public and private housing and social service agencies

The City of Joliet is a member of the Will County Continuum of Care. The Will County Continuum of Care is the network for all social service providers in the region. They include the housing authority, health department and other agencies. The City of Joliet has engaged in an activity to purchase and redevelop the property known as Evergreen Terrace with the intent to create a mixed income community of homeowners and renters, development of a community center and a public park. This project is truly the culmination of public and private housing providers and social service agencies. The task at hand will enhance the coordination between public and private housing and social service agencies.

Discussion:

The City of Joliet has prepared and adopted a substantial amendment to its FY 2012, FY 2013, and FY 2014 CDBG and HOME Program Years. The City will be allocating the bulk of its funds to the redevelopment of the Evergreen Terrace Housing Development. The City will now be able to move forward with the acquisition and redevelopment of affordable housing.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The City of Joliet receives an annual allocation of CDBG funds. Since the City receives these Federal allocations, the questions below have been completed as they are applicable.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	\$0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit person moderate income. Overall Benefit - A consecutive period of one, two or three years may determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons moderate income. Specify the years covered that include this Annual Action Plan.	70.00%

Discussion:

The City has joined the Will County HOME Consortium and the County will assume the administrative responsibilities of the HOME Program. The City's HOME funds will be administered by Will County beginning with the FY 2016 HOME Program Year. In addition, the City's Program Year will be changed from January 1 to October 1 start date.

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