



Community Development Block Grant
Program Year 2023 Annual Action Plan
City of Joliet, Illinois

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AP-05 Executive Summary - 91.200(c), 91.220(b)

Introduction

The City of Joliet, Illinois is an entitlement community under the U.S. Department of Housing and Urban Development’s (HUD) Community Development Block Grant (CDBG) Program. The City also receives HOME Investment Partnerships (HOME) funds under Will County’s HOME Consortium Program. In compliance with HUD regulations, the City of Joliet has prepared this FY 2023 Annual Action Plan for the period of October 1, 2023 through September 30, 2024. The FY 2023 Annual Action Plan is a strategic guideline for the implementation of the City's housing, community, and economic development activities. This is the fourth Annual Action Plan under the City’s FY 2020-2024 Consolidated Plan.

The FY 2023 Annual Action Plan is a collaborative effort between the City, the community at large, social service agencies, housing providers, community development agencies, and economic development groups. The planning process was accomplished through input received at public meetings, analysis of statistical data, and a review of the City’s past performance.

During the FY 2023 Program Year, the City of Joliet, IL will receive an allocation of \$899,018 and does not anticipate any CDBG Program Income. The City of Joliet proposes to undertake the following activities with the FY 2023 CDBG Funds and reallocated funds:

<u>Organization/Category</u>	<u>Reccomended</u>
ADMINISTRATION	
City of Joliet; CDBG Admin	\$ 155,000.00
COMMUNITY FACILITIES	
Spanish Community Center; ADA Access	\$ 63,160.00
United Cerebral Palsy; Parking Lot Improvements	\$ 70,000.00
Day Break, CCDOJ; Men's Dorm Bathroom	\$ 195,000.00
Will-Grundy Medical Clinic; HVAC/Complete Remodel	\$ 52,000.00
City of Joliet; Set Aside	\$ 128,992.00
MICROENTERPRISE	
Economic; Sm. Business Assistance Set Aside	\$ 100,000.00
PUBLIC SERVICE	
CASA; Attorney Support for Children victims of neglect	\$ 24,866.00
City of Joliet; Senior Snow Removal	\$ 10,000.00
Joliet Fire Department; Street Outreach Social Worker	\$ 100,000.00
Total	\$ 899,018.00

The City of Joliet’s FY2023 HOME funds are included in the Will County Action Plan, but are briefly described here as well.

Non-Homeless Special Needs Priority - Non-homeless special needs populations include those are not homeless but require supportive housing and/or services to maintain housing. These populations include the elderly (ages 62 and over), the frail elderly, persons with disabilities, persons recovering from substance abuse, and persons living with HIV/AIDS. These populations often live on fixed incomes and may require housing assistance and supportive services. While some of this need is met by other funding sources, the growing senior population within the City on fixed incomes accounts for a growing level of need.

Goal #1: Improve Neighborhood Infrastructure and Facilities

- Facilities – United Cerebral Palsy \$70,000
- Facilities – Will Grundy Medical Clinic \$52,000
- Facilities – Spanish Community Center \$63,160

Homelessness Priority – This category of need includes the needs of existing emergency and transitional shelters, the development of new facilities, permanent supportive housing providers, and the members of the Continuum of Care who provide on-going supportive services and homeless prevention programs. Homeless needs included support for better outreach, prevention, and coordinated entry. Families at risk of homeless were specifically cited as one population that had needs that were not being addressed with outreach and prevention. It was suggested better coordination with the schools could be an avenue to address this need.

Goal #1: Improve Neighborhood Infrastructure and Facilities

- Facilities – Catholic Charities \$195,000
- Street Outreach Social Worker \$100,000

Community Development Priority - A wide variety of capital improvement needs were identified, including improvements for streets, street lights, bike lanes, sewers and drainage. Local stakeholders also cited the need to make improvements to existing facilities that provide services to neighborhood residents, such as community centers and community gardens as well as removal of blight and re-use of available properties. Non-housing community development includes the need for public facilities, infrastructure, public services, and economic development. For the purposes of this plan, the needs described in this category apply mainly to the needs of households and neighborhoods that qualify as low and moderate income, meaning households earning less than 80% of the area median income based on household size.

Goal #1: Improve Neighborhood Infrastructure and Facilities

- Infrastructure – Set Aside \$128,992

Goal #2: Improve Public Services

- Services – CASA \$24,866
- Services – Snow Removal Program \$10,000

Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Like most programs and initiatives, the City’s programs during the 2021 calendar year were severely hamstrung by the COVID-19 pandemic. All funded projects except the park improvements in Forest Park are progressing.

The City received additional allocations of CDBG from HUD in order to address the needs of low and moderate income residents due to the pandemic. The additional funds were provided in order to prepare, prevent, and respond to COVID-19 and its effects on the community. The City allocated the first round of funding to the Spanish Community Center in order to provide rental assistance to households who fell behind on payments because of the lockdowns. The City allocated the second round of CDBG COVID funds to a number of projects, including support to increase the capacity of local food banks, youth programs, and facilities.

Summary of Citizen Participation Process and consultation process

To solicit public input during the planning process, the City follows its adopted Citizen Participation Plan (CPP). This includes holding a public hearing to solicit public comment and publication of the draft plan to receive public comment. A summary of opportunities to engage in the planning process is provided below.

The City provided public notice on June 16, 2023, that the plan was available for review and public comment. The City also posted the availability of the plan via social media. The draft plan was published to the City’s website at <https://www.joliet.gov/government/departments/community-development/neighborhood-services-division/hud-notices>

Paper copies were made available for review at City of Joliet City Hall located at 150 W. Jefferson Street, Joliet, Illinois 60432.

Public comments will be accepted from June 16 to July 16, 2023. The City held a public hearing scheduled for June 26th. No public comments have been received to date. The City will continue to accept public comments throughout the year and will incorporate any comments received after submission of the plan to HUD in its annual performance report.

Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

A summary of all accepted comments received through the public hearing and public comment process will be included in the City's submission to HUD. For a more detailed description of the citizen participation and consultation process, please refer to Sections AP-10 and AP-12.

Summary of comments or views not accepted and the reasons for not accepting them

All comments and suggestions that may be received will be accepted and incorporated into the planning document as an attachment.

Summary

The goal of the FY 2023 Annual Action Plan is to improve the living conditions for all residents of the City, to create a suitable and sustainable living environment, and to address the housing and community development needs of the City. The FY 2023 Annual Action Plan details activities and programs the City will undertake during the program year beginning October 1, 2023 and ending September 30, 2024.

DRAFT

PR-05 Lead & Responsible Agencies - 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	JOLIET	

CDBG Administrator	JOLIET	Community Development Department
HOPWA Administrator		
HOME Administrator	WILL COUNTY	Land Use Department
HOPWA-C Administrator		

Table 1 – Responsible Agencies

Narrative

The City of Joliet’s Department of Community Development Department is the administrating agency for the CDBG program. The Community Development Department prepares the Consolidated Plan, Annual Action Plans, Environmental Review Records (ERR’s), Consolidated Annual Performance Evaluation Reports (CAPER), as well as handles the monitoring, processing of pay requisitions, contracting, and oversight of the programs on a day to day basis. The City is a member of the Will County HOME Consortium and receives an annual HOME allocation through the Consortium. In addition, the City of Joliet has a private planning consulting firm available to assist the City on an as needed basis.

Consolidated Plan Public Contact Information

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AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

Introduction

While preparing the Consolidated Plan that forms the basis of need for this Annual Action Plan, the City of Joliet consulted with the Joliet Housing Authority, Will County, social services agencies, housing providers, and members of the Will County Continuum of Care. Input from the meetings and consultations were used in the development of the specific goals and strategies to be addressed with FY 2023 CDBG funds.

The City seeks to build better working relationships with service providers in the spirit of increasing coordination between the City's efforts and those of the service providers. This section summarizes the consultation efforts made by the City and details specific information required by HUD in regard to coordination on homeless efforts.

The City has adopted a Citizen Participation Plan (CPP) that outlines the City's policies and procedures for obtaining public input in the planning and decision-making processes associated with the HUD grants. To view a copy of the City's adopted Citizen Participation Plan, please visit:

<https://www.joliet.gov/home/showpublisheddocument/19997/636596484127470000>

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).

In order to enhance coordination among community stakeholders, the Neighborhood Services Division and other members of City staff participate in a number of on-going planning efforts. Those most related to the purpose of this Consolidated Plan are the Continuum of Care (discussed in more detail below) and the Will County Housing Thought Leadership Group. The City also maintains on-going relationships with housing providers and service agencies through the day to day administration of the grant programs as these agencies often receive CDBG and HOME assistance to carry out their programs. These include but are not limited to housing providers such as the Joliet Housing Authority, Riverwalk Homes, Cornerstone Services, Habitat for Humanity, and Will County Center for Community Concerns. Service providers include Senior Services of Will County, Spanish Community Center, Catholic Charities, and Agape Mission. The City works closely with the Continuum of Care (see below) and Housing Authority, which is the largest affordable housing provider in the area. The City has consulted the housing authority on projects in the past and will continue to support housing authority efforts to expand the supply of affordable housing stock within the area.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of Joliet is a member of the Will County Continuum of Care. The Joliet/ Bolingbrook/ Will County Continuum of Care is administered by the Will County Center for Community Concerns. The City's Director of Neighborhood Services sits on the Joliet/Bolingbrook/Will County Continuum of Care Leadership Committee as the Vice-Chair and acts as the City's representative. The City coordinates its

activities with the Continuum of Care and supports its applications for funding. The City helps the Joliet/Bolingbrook/Will County Continuum of Care to address homelessness by working together to develop a framework to deliver housing and supportive services to the homeless.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS.

The Will County Continuum of Care (CoC) is a collaborative effort of homeless service providers serving Will, Kendall, and Grundy County to develop collaborative approaches to homelessness in the area. The CoC is responsible for the coordination and administration of homeless assistance grants received directly from HUD.

The City does not receive an allocation of the Emergency Solutions Grant (ESG) directly. In previous years, the CoC has received ESG from both the County and the State of Illinois¹. The City serves on the CoC's Leadership Committee and participates in the planning and organization of the CoC, including development of policies, priorities, and strategies related to homeless programs, including the administration of ESG monies.

The Joliet/Bolingbrook/Will County Continuum of Care is comprised of four (4) other committees: the Housing/Plan to End Homelessness Committee; Education/Support Services Committee; Grants Funding and Ranking Committees; and Consumer Committee.

Housing/Plan to End Homelessness Committee: Strategically plan and coordinate CoC efforts relating to all housing issues which include: Coordinated Assessment, Point-In-Time Counts, Housing Inventory, Homeless Prevention, Rapid Re-Housing, Emergency Shelter, Transitional Housing, Permanent Supportive Housing, and access to affordable housing resources in the community. The Committee/members collaborate with advocacy organizations and other local, state, and national planning entities; oversee discharge planning and disaster preparedness initiatives; provide ongoing development of the 10-Year Plan; and plans interventions for chronically homeless persons.

Education/Support Services Committee: Strategically plan and coordinate CoC efforts relating to education or support service issues which include: access to mainstream benefits; planning/hosting the annual Mainstream Benefits Forum, Information Forum, and Education Symposium trainings; develop practices to ensure that all homeless children are enrolled in school and connected to appropriate services within the community; coordinate specialized education and training to clients in supportive housing; address employment and transportation related issues; and provide networking, general support, and/or technical assistance to direct client service staff or local homeless services providers, mainstream benefit providers, and school district homeless liaisons.

Grants Funding and Ranking Committees: The Grants Funding Committee is comprised of CoC-funding applicants, oversees CoC project and consolidated applications, identifies funding opportunities, and ensures equal opportunity of all organizations that wish to pursue funding opportunities. The Ranking

¹ In FY2023, Will County no longer qualifies for a direct allocation of ESG.

Committee is comprised of objective, unbiased, third-party community members from non-CoC funded organizations; reviews projects for selection and prioritization in the CoC NOFA competition and other CoC funding opportunities (i.e., ESG program); systematically analyzes project performance; and reviews monitoring/auditing as is required or necessary.

Consumer Committee: The conduit by which homeless and formerly homeless persons participate in the community’s planning efforts and take action to prevent and end homeless in Will County. Acts as the medium between consumers of homeless services and CoC; reaches out to consumers and represents their needs to the CoC; advocates for the needs of consumers in the community; networks within the community and with other communities and provide and receive information on best practices and innovative solutions toward preventing and ending homelessness; and by being a resource for and advising other CoC committees in regard to their roles and tasks within the CoC.

Agencies, groups, organizations and others who participated in the process and consultations.

1	Agency/Group/Organization	HOUSING AUTHORITY OF THE CITY OF JOLIET
	Agency/Group/Organization Type	Housing PHA Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the needs of the City of Joliet's public housing population.
2	Agency/Group/Organization	CATHOLIC CHARITIES OF THE DIOCESE OF JOLIET, INC. - JOLIET
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education

		Services-Employment Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet.
3	Agency/Group/Organization	Holsten Human Capital Development
	Agency/Group/Organization Type	Housing Business Leaders Civic Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs of the City of Joliet, and specifically those of the residents of Riverwalk Homes and the surrounding area.
4	Agency/Group/Organization	HABITAT FOR HUMANITY - WILL COUNTY
	Agency/Group/Organization Type	Housing Services - Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs of the City of Joliet.

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	consultation or areas for improved coordination?	
5	Agency/Group/Organization	CSC of Northern Will County
	Agency/Group/Organization Type	Services-Counseling Services-Housing
	What section of the Plan was addressed by Consultation?	Housing Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet.
6	Agency/Group/Organization	The Community Foundation of Will County
	Agency/Group/Organization Type	Planning organization Civic Leaders Community Development Financial Institution Foundation
	What section of the Plan was addressed by Consultation?	Market Analysis Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet.
7	Agency/Group/Organization	WILL COUNTY CENTER FOR COMMUNITY CONCERNS, INC.
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Publicly Funded Institution/System of Care

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	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the homeless needs of the City of Joliet.
8	Agency/Group/Organization	Amita Health Care
	Agency/Group/Organization Type	Housing Homelessness Services - Housing Services - Elderly Persons Services - Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing and social service needs of the City of Joliet.
9	Agency/Group/Organization	Easterseals
	Agency/Group/Organization Type	Services-Employment Services-Disabled
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet.
10	Agency/Group/Organization	Senior Services of Will County

	Agency/Group/Organization Type	Services - Elderly
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the needs of seniors in the City of Joliet.
11	Agency/Group/Organization	Illinois Realtors
	Agency/Group/Organization Type	Housing Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs of the City of Joliet.
12	Agency/Group/Organization	Cornerstone Services, Inc.
	Agency/Group/Organization Type	Services - Housing Services-Persons with Disabilities Services-Health Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet.

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13	Agency/Group/Organization	Morningstar Mission Ministries
	Agency/Group/Organization Type	Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the homeless needs of the City of Joliet.
14	Agency/Group/Organization	Greater Joliet Area YMCA
	Agency/Group/Organization Type	Services-Children Services-Health Services-Education
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet during the FY 2015 Program Year. The needs have not changed.
15	Agency/Group/Organization	Midlands State Bank
	Agency/Group/Organization Type	Lender Civic Leader
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the banking and housing needs of the City of Joliet.

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	consultation or areas for improved coordination?	
16	Agency/Group/Organization	Will County
	Agency/Group/Organization Type	Local Government Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the needs of the City of Joliet and the surrounding area.
17	Agency/Group/Organization	South Suburban Land Bank
	Agency/Group/Organization Type	Housing Economic Development
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the needs of the City of Joliet.
18	Agency/Group/Organization	AGAPE Missions
	Agency/Group/Organization Type	Services - Housing Services-homeless Services-Employment Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Economic Development Anti-poverty Strategy

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	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs of the City of Joliet.
19	Agency/Group/Organization	Will County Center for Economic Development
	Agency/Group/Organization Type	Services-Employment Regional organization Planning organization Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the economic development needs of the City of Joliet.
20	Agency/Group/Organization	Illinois Department of Public Health
	Agency/Group/Organization Type	Other government - State
	What section of the Plan was addressed by Consultation?	Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Lead poisoning prevention.
21	Agency/Group/Organization	Spanish Community Center
	Agency/Group/Organization Type	Services – Children Services – Employment Services - Housing
	What section of the Plan was addressed by Consultation?	Non-Housing Community Development

		Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service, housing, and economic development needs of the City of Joliet.
22	Agency/Group/Organization	Veterans Assistance Commission
	Agency/Group/Organization Type	Services – Veterans Public Agency
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the needs of veterans in the City of Joliet.

Identify any Agency Types not consulted and provide rationale for not consulting

All known agencies, by types of services provided, were consulted and contacted during the planning process.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
CoC Planning Documents	Will County Center for Community Concern	The funding priorities and goals established by the CoC helped inform the priorities of this Consolidated Plan.
Analysis of Impediments to Fair Housing Choice	Joliet Housing Authority	The findings and recommendations of this fair housing study will guide administrative policies set forth in this plan.
WCCC 2019 Action Plan	Will County Center for Community Concern	This plan guides the use of CSBG and provided data to help identify priorities for this Con Plan.
Goto2050	Chicago Metropolitan Agency for Planning (CMAP)	This regional plan provides context to how the City plan fits within the overall region.
Will County Community Health Status Assessment	Will County MAPP Collaborative	The funding priorities and goals helped inform the priorities of this Consolidated Plan.
Moving Will County Land Use and Market Analysis	CMAP / Lakota Group	This study provided detailed data on the regional market.

Table 3 – Other local / regional / federal planning efforts

Narrative

As described above, the City works closely with the County on most community development and affordable housing issues as part of the Joliet/Will County HOME Consortium.

AP-12 Participation - 91.401, 91.105, 91.200(c)

Summary of citizen participation process/Efforts made to broaden citizen participation. Summarize citizen participation process and how it impacted goal-setting.

To solicit public input during the planning process, the City follows its adopted Citizen Participation Plan (CPP). This includes holding a public hearing to solicit public comment and publication of the draft plan to receive public comment. A summary of opportunities to engage in the planning process is provided below.

The City provided public notice on June 16, 2023 that the plan was available for review and public comment. The City also posted the availability of the plan via social media. The draft plan was published to the City's website at <https://www.joliet.gov/government/departments/community-development/neighborhood-services-division/hud-notice>

Paper copies were made available for review at City of Joliet City Hall located at 150 W. Jefferson Street, Joliet, Illinois 60432.

Public comments were accepted from June 16 to July 16, 2023. The City held a public hearing on June 21st. To date, no public comments were received. The City will continue to accept public comments throughout the year and will incorporate any comments received after submission of the plan to HUD in its annual performance report.

Citizen Participation Outreach

Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Comments not accepted and reasons
Public Comment Period	<ul style="list-style-type: none"> • Minorities • Non-English Speaking • Persons with disabilities • Non-targeted/broad community • Residents of Public and Assisted Housing 			
Public Hearing	<ul style="list-style-type: none"> • Minorities • Non-English Speaking • Persons with disabilities • Non-targeted/broad community • Residents of Public and Assisted Housing 			

Table 4 – Citizen Participation Outreach

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

The City of Joliet will receive \$890,445 as its CDBG allocation. The City does not expect any program income. The City’s HOME funds are included as part of the Will County Consortium.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available During Program Year				Remainder of Con Plan
			Annual Allocation	Program Income	Prior Year Resources	Total	
CDBG	public federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$899,018.00	\$0	\$0	\$899,018.00	900,000

Table 2 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied.

The City only receives CDBG funds. While CDBG funds do not require matching funds, grantees are encouraged to use CDBG funds to leverage additional funding sources. In the current program year, the City will invest CDBG funds in a number of community facility improvements. The City encourages its subrecipients to leverage its investment with other funding sources, including donations, sponsorships, and other grant sources.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan.

The City owns a number of vacant parcels acquired through tax sale or foreclosure on clearance liens. In the past, the City has made these properties available to affordable housing developers who express an interest in redeveloping these lots into affordable housing. The City does not foresee the available properties playing a large role in its current strategies.

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goal Name	Category	Area	Needs Addressed	Funding	Goal Outcome Indicator
Improve Neighborhood Infrastructure and Facilities	Non-Housing Community Development	CDBG Eligible Areas	Community Development Priority; Non-Homeless Special Needs	CDBG: \$509,152	Facilities: 4 Persons: 1,000
Improve Public Services	Non-Housing Community Development	Citywide	Community Development Priority; Non-Homeless Special Needs	CDBG: \$134,866	Persons Assisted: 1130
Improve Condition of Housing Stock	Affordable Housing	Citywide	Housing Priority	CDBG: \$0	
Eliminate Blighted Conditions	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$0	
Planning, Administration, and Capacity Building	All	Citywide	All	CDBG: \$155,000	Organizations: 1
Increase Economic Opportunities	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$100,000	Businesses: 300

Table 3 – Goals Summary

Goal Descriptions

1. Improve Neighborhood Infrastructure and Facilities

The City's primary goal for the purpose of this Consolidated Plan is to improve the sustainability of older, low- and moderate-income neighborhoods within the City. The City will pursue this goal by investing in neighborhood infrastructure such as streets, sidewalks, flood drainage, water lines, and sanitary sewer improvements. The City will also invest in neighborhood facilities that provide access to crucial services for residents.

2. Improve Public Services

The City will use available federal resources to increase access and availability of crucial social services to low- and moderate-income persons. Eligible public services include those targeted to specific populations, such as homeless, at-risk youth, young families (child care), seniors, and the disabled. They also include programs aimed at increasing access to economic opportunity, such as job training and supportive services, and improving community health, such as programs that increase access to health care, mental health, and healthy food.

3. Improve Condition of Housing Stock

The City will use available federal resources to support rehabilitation programs. Given the limited amount of resources and the expense of rehabilitation programs, the City will use available resources for limited repair programs that serve a specific purpose, such as assisting a senior or disabled household remain in their home, increasing security, or addressing the hazards of lead-based paint. The City will also consider funding rehabilitation programs and projects if the CDBG funds are able to leverage other funding.

4. Eliminate Blighted Conditions

The City will use available federal resources to demolish and clear blighted structures from CDBG target areas. The immediate purpose of this goal is to remove conditions that have adverse effects on the health, safety, and livability of the service areas. The long-term goal of the program is to re-purpose the available land for new housing or other redevelopment opportunities and to attract private investment into the neighborhoods.

5. Planning, Administration, and Capacity Building

The City will use available federal funds to comply with the planning, administrative, and reporting requirements associated with the HUD grants. This goal includes actions to affirmatively further fair housing, conduct neighborhood planning efforts, and increase capacity of local stakeholders through technical assistance.

6. Increase Economic Opportunity

A substantial amendment will be completed to incorporate the new goal of Increasing Economic Opportunity throughout the City of Joliet. The City will use available federal funds to support local businesses and programs that create economic opportunities for low- and moderate-income residents. Programs that support this goal include the provision of financial and technical assistance to for profit businesses and microenterprise assistance.

AP-35 Projects - 91.420, 91.220(d)

Introduction

The City of Joliet proposes to undertake the following activities with the available CDBG funds:

ADMINISTRATION
City of Joliet; CDBG Admin
COMMUNITY FACILITIES
Spanish Community; Center ADA Access
United Cerebral Palsy; Parking Lot Improvements
Day Break, CCDOJ; Men's Dorm Bathroom
Will-Grundy Medical Clinic; HVAC/Complete Remodel
City of Joliet; Set Aside
MICROENTERPRISE
Economic; Sm. Business Assistance Set Aside
PUBLIC SERVICE
CASA; Attorney Support for Children victims of neglect
City of Joliet; Senior Snow Removal
Joliet Fire Department; Street Outreach Social Worker

Table 4 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs.

CDBG funds are intended to provide low- and moderate-income households with viable communities, including decent housing, a suitable living environment, and expanded economic opportunities. Eligible activities include community facilities and improvements, housing rehabilitation and preservation, affordable housing development activities, public services, economic development, planning, and administration.

The system for establishing the priority for the selection of these projects is predicated upon the following criteria:

- Meeting the statutory requirements of the CDBG program
- Meeting the needs of very-low, low-, and moderate-income residents
- Focus on low- and moderate-income areas or neighborhoods
- Coordination and leveraging of resources
- Response to expressed needs
- Sustainability and/or long term impact
- The ability to measure or demonstrate progress and success

The allocations and priorities were established through discussions with City and County decision makers, meetings with stakeholders, and public meetings. The largest obstacle to addressing the City's underserved needs are financial in nature; there is a need for additional federal, state, and local funding to undertake additional housing and community development projects.

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1	Project Name	Community Facility Improvement: Spanish Community Center; ADA Access
	Target Area	City Wide
	Goals Supported	Improve Neighborhood Infrastructure and Facilities
	Needs Addressed	Community Development Priority
	Funding	CDBG: \$63,160.00
	Description	Spanish Community Center is proposing to complete ADA access to the front entrance. These improvements are necessary for the safety of the potential clients. ADA access is an expansion of ongoing efforts to ensure the longevity and continued provision of services to Joliet residents through Spanish Community Center.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 5,000 low to moderate income persons will benefit from this activity.
	Location Description	309 N. Eastern Ave, Joliet IL 60432
	Planned Activities	The National Objective is Low-Mod Area (LMA), The Matrix Code is 03E, Neighborhood Facilities.

2	Project Name	Community Facility: Will-Grundy Medical Clinic; HVAC
	Target Area	Citywide
	Goals Supported	Improve Neighborhood Infrastructure and Facilities
	Needs Addressed	Community Development Priority
	Funding	CDBG: \$52,000.00
	Description	Will-Grundy Medical Clinic will purchase/install HVAC system. This project will remove conditions that have adverse effects on the health, safety & improve air quality throughout the medical clinic.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 1,000 low to moderate income persons will benefit from this activity.
	Location Description	213 East Cass St, Joliet IL 60432
	Planned Activities	The National Objective is Low-Mod Clientele (LMC), The Matrix Code is 03E, Neighborhood Facilities.

3	Project Name	Community Facility Improvements- United Cerebral Palsy
	Target Area	Citywide
	Goals Supported	Improve Neighborhood Infrastructure and Facilities
	Needs Addressed	Community Development Priority
	Funding	CDBG: \$70,000.00
	Description	United Cerebral Palsy is proposing repairs of their the parking lot that has fallen into disrepair. These improvements are necessary for the safety of the potential clients. The repairs are an expansion of ongoing efforts to ensure the longevity and continued provision of services to Joliet residents through United Cerebral Palsy.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 205 persons will benefit from this activity.
	Location Description	311 South Reed St, Joliet, IL 60436
	Planned Activities	The National Objective is Low/Mod Limited Clientele (LMC) 570.208(a)(2). The Matrix Code is 03B, Facilities for Persons with Disabilities.

4	Project Name	Community Facility Improvements – Catholic Charities
	Target Area	Citywide
	Goals Supported	Improve Neighborhood Infrastructure and Facilities
	Needs Addressed	Homelessness Priority
	Funding	CDBG: \$195,000
	Description	The project includes replacement of the existing men’s dorm bathroom. The project includes replacing countertop and sink, bathroom stalls, floor tiles, and updated the ventilation system to prevent mold.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 459 low to moderate income persons will benefit from this activity annually.
	Location Description	611 E Cass Street, Joliet, IL 60432
Planned Activities	The National Objective is Low/Mod Limited Clientele (LMC) 570.208(a)(2). The Matrix Code is 03C Homeless Facilities	

5	Project Name	Microenterprise
	Target Area	Citywide
	Goals Supported	Increase Economic Opportunity
	Needs Addressed	Community Development Priority
	Funding	CDBG: \$100,000
	Description	Set aside funding for future use.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	To be Determined
	Location Description	To be Determined
Planned Activities	The National Objective is Limited Clientele (LMC). Some businesses may qualify under Low Mod Area (LMA) or Low Mod Jobs (LMJ).	

6	Project Name	Public Services- Court Appointed Special Advocacy (CASA)
	Target Area	Citywide
	Goals Supported	CD-3 Public Service
	Needs Addressed	Non-Housing Community Development
	Funding	CDBG: \$24,866.00
	Description	This project will fund 25% of a full-time Guardian At Litem (GAL) attorney that will represent children in court.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 298 persons will benefit from this activity.
	Location Description	Citywide
Planned Activities	The National Objective Low Mod Clientele (LMC) 570.208(a)(2). The Matrix Code is 05N Public Services.	

7	Project Name	Public Services- Snow Removal Program
	Target Area	Citywide
	Goals Supported	CD-3 Public Service
	Needs Addressed	Non-Housing Community Development Non-Homeless Special Needs
	Funding	CDBG: \$10,000
	Description	CDBG funds will subsidize a Snow Shovel Program that serves seniors and disabled households.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 200 Persons will benefit from this activity.
	Location Description	This activity will take place throughout the City of Joliet.
Planned Activities	The National Objective is Low/Mod Limited Clientele (LMC) 570.208(a)(2). The Matrix Code is 05 Public Services.	

8	Project Name	CDBG Administration
	Target Area	Citywide
	Goals Supported	Planning, Administration, and Capacity Building
	Needs Addressed	Administration, Planning, and Management Priority
	Funding	CDBG: \$155,000.00
	Description	Overall program administration of the CDBG Program including (but not limited to) salaries, wages, and related costs of grantee staff or others engaged in program management, monitoring, and evaluation. Participating Jurisdictions are allowed to allocate 20% of its annual funding for this purpose.
	Target Date	9/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	Not Applicable for General Administration.
	Location Description	This activity will take place throughout the City of Joliet.
	Planned Activities	The National Objective is not applicable. The Matrix Code is 21A, General Program Administration 570.206.

9	Project Name	Infrastructure- Roads, Curbs, Sidewalks
	Target Area	Citywide
	Goals Supported	Improve Neighborhood Infrastructure and Facilities
	Needs Addressed	Community Development Priority
	Funding	CDBG: \$128,992
	Description	City proposes to improve neighborhood infrastructure by making needed improvements to roads, watermains, curbs, and sidewalks in low and moderate income areas.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 1,000 low to moderate income persons will benefit from this activity.
	Location Description	A low income residential area (to be determined).
Planned Activities	The National Objective is Low-Mod Area (LMA), The Matrix Code is 03K, Street Improvements	

10	Project Name	Street Outreach Social Worker
	Target Area	Citywide
	Goals Supported	Increase Public Services
	Needs Addressed	Homeless
	Funding	CDBG: \$100,000
	Description	Funds will be used to hire a street outreach worker to connect homeless persons with available services in an effort to get them housing.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	50 persons
	Location Description	This activity will take place throughout the City of Joliet.
Planned Activities	Limited Clientele (LMC). Homeless Services (03T)	

AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City has identified a number of census tracts that have relatively high poverty rates and high concentrations of minority residents, including Census Tracts 8819, 8820, 8812, and 8813. In the current program year, the City will make investments and support programs within those Census Tracts.

Geographic Distribution

Target Area	Amount	Percent
Citywide/Non-Area Specific	\$ 459,866.00	51%
City of Joliet; CDBG Admin	\$ 155,000.00	
CASA; Attorney Support for Children victims of neglect	\$ 24,866.00	
City of Joliet; Senior Snow Removal	\$ 10,000.00	
Joliet Fire Department; Street Outreach Social Worker	\$ 100,000.00	
Economic; Sm. Business Assistance Set Aside	\$ 100,000.00	
United Cerebral Palsy; Parking Lot Improvements	\$ 70,000.00	
RECAP Census Tracts	Amount	Percent
Infrastructure	\$ 439,152.00	49%
Spanish Community; Center ADA Access	\$ 63,160.00	
Day Break, CCDOJ; Men's Dorm Bathroom	\$ 195,000.00	
Will-Grundy Medical Clinic; HVAC/Complete Remodel	\$ 52,000.00	
City of Joliet; Set Aside	\$ 128,992.00	
Other CDBG Eligible Areas	\$0	0%

Table 5 - Geographic Distribution

Rationale for the priorities for allocating investments geographically.

The City is committed to providing a suitable living environment, decent and affordable housing, and access to economic opportunity to all of its residents. As Joliet has grown and expanded over the years, some of the older neighborhoods closest to the downtown area and the eastern portion of the City have suffered from private disinvestment and shifts in the local economy. The City will prioritize the use of its CDBG funds in low- and moderate-income neighborhoods, including the three census tracts identified as having both high poverty rates and high minority concentrations in an effort to improve the sustainability of those

neighborhoods.

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AP-55 Affordable Housing - 91.420, 91.220(g)

Introduction

HOME-funded activities are included as part of the Will County HOME Consortium. The City will undertake the following affordable housing activities with CDBG funds in the upcoming program year.

The tables below only include affordable housing projects that satisfy the HOME definition of affordable housing. As such, the Housing Rehabilitation program listed above does not qualify and is not included.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	0
Special-Needs	0
Total	0

Table 6 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	0

Table 7 - One Year Goals for Affordable Housing by Support Type

Discussion

AP-75 Barriers to affordable housing -91.420, 91.220(j)

Introduction

Regulatory barriers to affordable housing are public processes and requirements that significantly impede the development of affordable housing without commensurate health or safety benefits. These barriers can increase development costs by as much as 35 percent. A number of causes, including infrastructure costs, local building practices, bureaucratic inertia, and property taxes contributed to this network of barriers. When partnered with the Not In My Back Yard (NIMBYism) opposition that often arises against the location of affordable housing units, new developments struggle to get past the initial feasibility stages.

Planned Actions

The City's actions to address barriers are part of the Will County HOME Consortium's overall strategy. The County is in the process of developing County-wide policies which will provide a framework for all communities and builders within the area. The City will continue to participate in the Will County Housing Thought Leadership Group which is a vehicle to foster the following strategies to address current barriers to affordable housing.

- Encourage redevelopment and infill to allow efficient use of existing housing stock and infrastructure
- Allow development of diverse housing types including multifamily
- Accommodate additional housing units in developed areas
- Support housing options for varying incomes and lifestyle choices and changes
- Promote equitable, fair, and inclusive development
- Practice responsible and sensible land use by supporting TOD, employment center housing, mixed use, low impact development
- Encourage housing that is accessible by a variety of transportation options
- Remove barriers to accessible and affordable housing development
- Cultivate an environment supportive of public and private funding partnerships
- Encourage sustainability through conservation and efficiencies
- Create Affordable Housing Fund. Request the County Board to match the HOME Program to provide additional funds for affordable housing goals

AP-85 Other Actions - 91.420, 91.220(k)

Introduction

The City of Joliet has developed the following actions which address obstacles to meeting underserved needs, foster affordable housing, reduce lead-based hazards, reduce the number of poverty families, develop institutional structures, and enhance coordination between public and private housing and social service agencies.

Actions planned to address obstacles to meeting underserved needs.

The City has identified a lack of capacity among subrecipients to carry out CDBG-funded activities as an obstacle to meeting underserved needs. To address this obstacle, the City will work to expand its own internal capacity to provide technical assistance to new and existing organizations.

Actions planned to foster and maintain affordable housing.

The City will act as a subrecipient to Will County as part of the Joliet/Will County HOME Consortium. As a subrecipient, the City will support HOME-funded projects, including tenant-based rental assistance and CHDO development, that will directly increase the number of affordable housing units within the City.

Actions planned to reduce lead-based paint hazards.

The City of Joliet provides purchasers of pre-1978 built city-owned houses with the lead paint pamphlet, "Protect Your Family From Lead in Your Home." The City also requires contractors to follow HUD's lead-based paint regulations for construction and rehabilitation projects funded through the CDBG and HOME programs. Work write-ups for projects include a section on lead-based paint testing and abatement when necessary under the current regulations. The City also includes a section on Residential Lead Paint Disclosure Requirements in the Landlord Conference. Staff continues to attend training on these requirements.

Actions planned to reduce the number of poverty-level families.

The City's anti-poverty strategy has two main components. First, the City will continue to support efforts to create economic opportunities through business attraction, retention, and supporting workforce development. These efforts will be funded with non-CDBG funds. The City will use CDBG funds to provide assist non-profits that help poverty-stricken families gain self-sufficiency skills. This includes provision of funding to Holsten Community Capital to provide social service programs at Riverwalk Apartments and the funding of capital improvement projects for non-profits, such as the Spanish Community Center, to maintain their facilities in order to continue the delivery of needed services.

Actions planned to develop institutional structure.

The City will focus on two initiatives during the program year. First, the City will provide technical assistance to new and existing organizations in an effort to increase their capacity to deliver federally funded programs. In the drafting of this document, the City has had a number of conversations with stakeholders that serve the CDBG areas, including Riverwalk Homes, Bi-Centennial Bluffs neighborhood association, Forest Park Community Center, and the Eastside Neighborhood Council. The City will also

provide financial support to the local Continuum of Care to craft a new strategic plan to increase operational efficiency among the various homeless service providers.

Actions planned to enhance coordination between public and private housing and social service agencies.

The City will continue to serve on the Executive Committee for the local Continuum of Care. In addition, the City will be partnering with the County and other community stakeholders to fund a new strategic plan for the local Continuum of Care.

The City will also participate in the local Will County Housing Thought Leadership Group. This group is taking the lead on advocating for more housing options within the area, including multifamily and affordable housing options. The group is also working to increase coordination between local community stakeholders, non-profits, developers, and local government to address housing issues within the County.

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AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

Introduction

The City of Joliet will receive an annual allocation of CDBG funds in the amount of \$933,059 and does not anticipate any program income for the year. The City will receive an allocation of HOME funds through the Will County HOME Consortium. Since the City receives an annual CDBG allocation, the questions below have been completed as applicable.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

- | | |
|--|---|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan | 0 |
| 5. The amount of income from float-funded activities | 0 |
| Total Program Income: | 0 |

Other CDBG Requirements

- | | |
|---|-----|
| 1. The amount of urgent need activities | 0 |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 95% |

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