



City of Joliet

Consolidated Annual Performance Report

Community Development Block Grant Funds

2021 Program Year

FINAL DRAFT

**TABLE OF CONTENTS**

---

CR-05 - Goals and Outcomes ..... 1

CR-10 - Racial and Ethnic composition of families assisted ..... 7

CR-15 - Resources and Investments 91.520(a) ..... 8

CR-20 - Affordable Housing 91.520(b) ..... 10

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c) ..... 12

CR-30 - Public Housing 91.220(h); 91.320(j) ..... 15

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)..... 16

CR-40 - Monitoring 91.220 and 91.230..... 18

CR-45 - CDBG 91.520(c) ..... 19

CR-58 – Section 3 ..... 20

## CR-05 - Goals and Outcomes

### Describe progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a).

This Consolidated Annual Performance and Evaluation Report (CAPER) describes the activities undertaken by the City of Joliet during the Program Year 2021, beginning October 1, 2021 and ending September 30, 2022, using Community Development Block Grant (CDBG) funds allocated to the City by the U.S. Department of Housing and Urban Development (HUD). This report includes accomplishments for both the regular allocation of CDBG funds as well as the supplementary funding received through the CARES Act to prepare, prevent, and respond to the COVID-19 pandemic.

The report serves to meet the performance reporting requirements of the Consolidated Plan Regulations at 24 CFR 91.520. The report measures the progress made and the accomplishments achieved against the goals and objectives described in the City's 2021 Annual Action Plan and the 2020-2024 Consolidated Plan. Both plans are available for public review at the City's Neighborhood Services Division.

The City of Joliet's Neighborhood Services Division is the lead entity and administrator for CDBG funds. Beginning in Program Year 2016, the City of Joliet joined the Will County HOME Consortium. The accomplishments of HOME-funded projects funded with allocations after 2015 will be included in the Will County CAPER report. The accomplishments for HOME-funded projects funded with pre-2016 funds are reported in this CAPER. Currently, only administrative funds remain for pre-2016 funds.

2021 is the second year of the City's updated Consolidated Plan. The City originally funded eleven projects with its 2021 CDBG allocation:

1. Facility Improvements - Salvation Army (\$75,000)<sup>1</sup>
2. Facility Improvements - YMCA (\$25,000)
3. Facility Improvements - Forest Park Community Center (\$50,000)
4. Facility Improvements - Collins Street Park (\$75,000)
5. Facility Improvements - Forest Park – Park Improvements (\$25,000)
6. Facility Improvements - Boys and Girls Club (\$30,000)<sup>2</sup>
7. Neighborhood Infrastructure - Parks Avenue (\$405,000)
8. Public Services - Holsten Human Capital Services at Riverwalk (\$90,000)
9. Public Services - Senior Snow Removal (\$45,000)
10. Housing Rehabilitation - Senior Repair Program (\$75,000)
11. General Administration (\$113,059)

<sup>1</sup> The 2021 allocation for the Salvation Army was combined with prior year funding for a total award of \$175,000.

<sup>2</sup> The 2021 allocation for the Boys and Girls Club was combined with prior year funding for a total award of \$48,000.

### **1. Facility Improvements – Salvation Army**

The City allocated \$75,000 and reprogrammed \$100,000 from prior year allocations to Salvation Army, a neighborhood facility located at 300 3<sup>rd</sup> Avenue, to distribute locally grown food, purchase kitchen and playground equipment, provide kitchen renovations, and cover other program-related costs. The work has been delayed and has not yet started. Bids were received in August and the City expects construction to finish in the 2022 program year. The playground is on pace to be finished in January. The kitchen improvements will be finished soon after. An estimated 5,000 persons in the service area will benefit. \$0 drawn of \$175,000.

### **2. Facility Improvements –YMCA**

The City allocated \$25,000 to replace the roof of the multipurpose room at the Galowich Family YMCA. The improvements will ensure the is available for consistent use in the future to serve LMI YMCA participants. The YMCA is currently seeking bids for the work and expects to complete the work in the 2022 program year. \$0 drawn of 25,000.

### **3. Facility Improvements – Forest Park Community Center**

The City allocated \$50,000 to the Forest Park Community Center to make needed improvements to the aging building, including façade work, improvements to the lighting, and accessibility improvements. The work was completed after the close of the program year and will be reported as a 2022 benefit once the City processes the final payout. \$47,035.25 drawn of \$50,000.

### **4. Facility Improvements – Collins Street Park**

The City allocated \$75,000 to the Joliet Area Historical Museum (JAHM) to establish the Public Native Gardens on a vacant lot on Collins Street. The renovated space includes interactive and educational displays and public green space. Work began in the summer of 2022 and remains underway. The City expects the project to be completed in the near future. \$0 drawn of \$75,000.

### **5. Facility Improvements – Forest Park**

The City allocated \$25,000 to fund various improvements to the Forest Park. Proposed improvements include the addition of water fountains, improvements to the entryway and to the existing ball fields and equipment. The City is working with the Park District to determine project feasibility. No work has been accomplished to date. \$0 drawn of \$25,000.

### **6. Facility Improvements – Boys and Girls Club**

The City allocated a total of \$48,000 to the Boys and Girls Club to create a large art installation on an interior wall of the multipurpose room of the Boys and Girl’s Club’s main building. The work was completed after the close of the program year and will be reported as a 2022 benefit once the City processes the final payout. \$8,146.87 drawn of \$48,000.

### **7. Neighborhood Infrastructure – Parks Avenue**

The City budgeted \$405,000 to make needed improvements to the street surface and the aging water main that runs along Parks Avenue. The project was delayed but the City expects the project to will be completed by April 2023. \$0 drawn of \$405,000.

### **8. Public Services – Holsten Human Capital Services at Riverwalk**

The City allocated \$90,000 to Holsten Human Capital to provide case management services to the residents of Riverwalk Homes. The subrecipient fully spent its allocation and served a total of 10,119 through a number of programs based out of the community center located in Riverwalk Homes. 100% drawn and complete.

## **9. Public Services – Senior Snow Removal**

Two hundred and nine seniors were assisted with snow removal service in the program year. This program helps seniors remain active and maintain independent living. \$43,475 drawn. Complete.

## **10. Housing Rehabilitation – Senior Repair Program**

Will County Senior Services continued to administer a minor repair program for seniors and disabled persons using prior year funds. In the 2021 program year, the organization expended \$18,033 and assisted four senior homeowners with minor repairs to their homes. An additional five projects are underway. The subrecipient will continue the program in the next year. \$18,033 drawn from prior year funds.

## **PRIOR YEAR PROGRAMS CONTINUED IN THE CURRENT PROGRAM YEAR**

### **Facility Improvements – Spanish Community Center**

The City allocated \$50,000 to make accessibility improvements to the Spanish Community Center, a neighborhood facility located at 309 N Eastern Avenue, which provides a variety of services to the surrounding neighborhoods. The work has been delayed. The City expects construction to start and finish early in the 2022 program year.

### **Facility Improvements – Riverwalk Food Pantry**

The City expended a total of \$309,596 to make improvements to the Community Center at Riverwalk Homes. The improvements were primarily for the food pantry. Approximately 10,119 persons benefitted from the Community Center during the program year.

### **Infrastructure Improvements – Summit Street (2020) and Prior Street (2018)**

The City completed street improvement and infrastructure projects along Summit Street and Prior Street during the program year. Both projects made improvements to low- and moderate income areas. The Prior Street project benefitted 2,260 persons in its service area and Summit Street benefitted approximately 2,975 persons.

### **Demolition / Clearance**

The City carried forward a balance of \$39,620 of prior year allocations for the demolition and clearance of blighted structures within the City. The City is in the process of clearing two blighted properties. The remaining balance of the program funds will be used in the next program year.

### **Evergreen Terrace/Riverwalk Homes Acquisition**

The City has approved a redevelopment plan for the development. The developer is currently working on securing the necessary financing, including application for Low Income Housing Tax Credits. The City will continue to provide updates on the redevelopment via IDIS until the project is complete.

## **CDBG-CV SUPPLEMENTAL FUNDING FROM CARES ACT TO PREPARE, PREVENT, AND RESPOND TO COVID-19**

The City received a total of \$1,391,950 of supplemental CDBG funds through the CARES Act to prepare for, prevent, and respond to COVID-19. The City fully budgeted its CDBG-CV funds in two rounds of funding. For CDBG-CV Round 1, the City of Joliet received \$563,076. The City signed a subrecipient agreement with Spanish Community Center to administer an emergency rent/mortgage/utility assistance program. To date, this program has expended a total of \$239,527 and assisted 55 households. As the local economy has rebounded and the need for rental assistance lessens, the City expects to reprogram the balance of funds to other programs that can address the lingering effects of the pandemic and prepare for any recurrence of COVID.

For CDBG-CV Round 2, the City of Joliet received \$828,874. The City allocated this to four different entities. Below is a summary of the progress of each along with expenditure milestones:

- **Cornerstone - \$450,000 (Facility Improvement)**  
This project was nearing completion at the end of the program year. It is expected that all of the funds will be expended by the end of the 2022 calendar year. \$0 drawn of \$450,000.
- **Will Grundy Medical Clinic - \$148,874 (Facility Improvement)**  
This project is underway and is expected that this project will be complete by the end of the 2022 calendar year. \$37,546.26 drawn of \$148,874.
- **YMCA - \$130,000 (Public Service/Facility Improvement)**  
This project provided operating support for a number of YMCA programs to support students and youth adversely affected by the pandemic. The program was amended to include limited facility improvements to accommodate the expanded programs. The program will continue to operate in the 2022 program year until funds are fully expended. \$0 drawn of \$130,000.
- **Northern Illinois Food Bank - \$100,000 (Public Service)**  
This project provided food and some equipment to Joliet area food banks that served a total of 21,127 persons. 100% drawn and Complete.

### **Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)**

This was the second year of the five year Consolidated Plan. The performance over both years has been drastically affected by the COVID pandemic. Despite this, the City continued to make progress towards its stated long term goals. Overall, the City completed 2 infrastructure projects (Prior Street and Summit Street) and completed the Riverwalk Food Pantry improvements project. Other capital projects were delayed to various degrees. Work on the Forest Park Community Center and the Boys and Girls Club are essentially complete and are being processed for closeout. Five additional projects are in pre-development but are expected to be completed in the 2022 program year. The City continued to

support two public service projects, Riverwalk Homes and Senior Snow Shovel, which served a total of 10,328 persons. The City's housing project for seniors was delayed but is now returning to normal operations and hopes to work through its backlog of applications.

**Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.**

During the FY 2021 Program Year, the City of Joliet addressed the following strategies and specific objectives from its Amended Consolidated Plan Strategic Initiatives using CDBG:

**Improve Neighborhood Infrastructure and Facilities**

---

**Goal:** The City's primary goal for the purpose of this Consolidated Plan is to improve the sustainability of older, low- and moderate-income neighborhoods within the City. The City will pursue this goal by investing in neighborhood infrastructure such as streets, sidewalks, flood drainage, water lines, and sanitary sewer improvements. The City will also invest in neighborhood facilities that provide access to crucial services for residents.

**Actual:** The City completed three major capital improvements projects, including the Riverwalk Food Pantry, Prior Street Improvements, and Summit Street Improvements. Two additional facility improvements, Forest Park Community Center and Boys and Girls Club, are in the closeout process. Five additional facility and infrastructure projects remain underway and are expected to be completed in the 2022 program year. One project, Forest Park – Park Improvements, may be cancelled and reprogrammed if additional progress cannot be made.

**Improve Public Services**

---

**Goal:** The City will use available federal resources to increase access and availability of crucial social services to low- and moderate-income persons. Eligible public services include those targeted to specific populations, such as homeless, at-risk youth, young families (child care), seniors, and the disabled. They also include programs aimed at increasing access to economic opportunity, such as job training and supportive services, and improving community health, such as programs that increase access to health care, mental health, and healthy food.

**Actual:** The City continued to fund its Senior Snow Removal Program and the Holsten Human Capital program at Riverwalk Homes. During the program year, the Snow Removal Program assisted 209 senior households to maintain independent living while Holsten's

program assisted 10,119 persons.

### **Improve Condition of Housing Stock**

---

**Goal:** The City will use available federal resources to support rehabilitation programs. Given the limited amount of resources and the expense of rehabilitation programs, the City will use available resources for limited repair programs that serve a specific purpose, such as assisting a senior or disabled household remain in their home, increasing security, or addressing the hazards of lead-based paint. The City will also consider funding rehabilitation programs and projects if the CDBG funds are able to leverage other funding.

**Actual:** During the program year, the City continued to partner with Will County Senior Services to offer the Senior Minor Repair program. A total of \$18,033 was expended to assist 4 senior households. An additional 5 projects are in the pipeline and should be completed in the 2022 program year. The programmed balances will be carried forward to assist additional households in the next program year.

### **Eliminate Blighted Conditions**

---

**Goal:** The City will use available federal resources to demolish and clear blighted structures from CDBG target areas. The immediate purpose of this goal is to remove conditions that have adverse effects on the health, safety, and livability of the service areas. The long-term goal of the program is to re-purpose the available land for new housing or other redevelopment opportunities and to attract private investment into the neighborhoods.

**Actual:** The City has two properties slated for clearance and should be completed before the end of 2022. The balance of funds will be carried over to be used in the next program year.



## CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

Race and Ethnicity	CDBG
White	1,626
Black or African American	9,320
Asian	37
American Indian or American Native	1
Native Hawaiian or Other Pacific Islander	3
Other	33
<b>Total</b>	<b>11,020</b>
Hispanic	3,218
Non-Hispanic	7,802

Table 1 – Table of assistance to racial and ethnic populations by source of funds

### Narrative

Table above does not provide an option for multiracial households. The City of Joliet assisted an additional 33 multi-racial households during PY21. These households are reported in the Other category.

## CR-15 - Resources and Investments 91.520(a)

### Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	HUD	\$1,126,059	\$783,046*
CDBG COVID	HUD	\$1,391,950	\$180,796
HOME	HOME Consortium	\$0	\$0

\* Amount Expended includes resources from prior years

Table 2 - Resources Made Available

### Narrative

The City of Joliet received a CDBG allocation of \$957,032 in the program year (October 1, 2020 through September 30, 2021) and reprogrammed a total of \$193,000 from prior allocations. The City did not receive program income during the year. The City is holding \$55,269.66 of NSP program income until it can be transferred to the CDBG program. Beginning in 2016, the City's HOME allocation is included in the Will County HOME Consortium and is not directly administered by the City. These totals include balances of allocations from prior years.

### Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Citywide	21	21	See below
Low Mod Target Areas	79	79	See below

Table 3 – Identify the geographic distribution and location of investments

### Narrative

There are 113 census block groups within the City. Based on low- and moderate-income data provided by HUD, 57 of the block groups have concentrations of low- and moderate-income residents over 51% and therefore would qualify to receive CDBG investments on an area wide basis. Of those 57 block groups 31 have an LMI % over 70%. All of the qualifying block groups are located within Joliet Township. In the map below, the census block groups that qualify for CDBG assistance are shaded green. Those with an LMI% over 70% are shaded a darker green.

In the Consolidated Plan, the City proposed to focus its CDBG investments within low- and moderate-income areas depicted in the map below. When choosing which projects to fund, the City is giving additional preference to those areas where there are high concentrations of racial or ethnic minority populations as well. The City has identified three census tracts that have relatively high poverty rates and high concentrations of minority residents: Census Tracts 8819, 8820, and 8812.

During the program year, the City worked on the following programs that had specific locations/target areas:

- The Senior Snow Removal, Senior Repair, and Clearance funds may be used anywhere in the City. The City expects most of the clearance of blighted properties will occur in Districts 4 and 5.
- Street improvement projects occurred on Prior Street and Summit Street. The City also budgeted funds for streets and infrastructure along Parks Avenue. These projects benefit the residential neighborhoods in their immediate vicinities, including the following block groups.

Project	% Low Mod	Block Groups Served
<b>Prior Street</b>	77%	Census Tract 8826.02 Block Group 2
<b>Summit Street</b>	83%	Census Tract 8819.00 Block Groups 1,3, and 4
<b>Parks Avenue</b>	79%	Census Tract 8813.01 BG 2 and Census Tract 8813.02 BG 1

- Facility improvements were funded in the following areas.

Project	% Low Mod	Block Groups Served
<b>Collins Street Park</b>	77%	Census Tract 8813.02 all Block Groups
<b>Salvation Army Community Center</b>	77%	Census Tract 8820 all Block Groups Census Tract 8824 all Block Groups and Census Tract 8825 all Block Groups
<b>Forest Park Community Center</b>	80%	Census Tract 8812 all Block Groups Census Tract 8813.01 all Block Groups and Census Tract 8813.02 all Block Groups
<b>Riverwalk Food Pantry</b>	82%	Census Tract 8819 all Block Groups

- Holsten Human Capital’s programs primarily benefit the residents of Riverwalk Homes.

### Leveraging

**Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

The City of Joliet does not have any leveraging requirements under the CDBG program. The City does own a number of lots throughout the City. When feasible, the City makes these lots available to developers such as Habitat for Humanity for in-fill housing.

## CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

Affordable Housing Units by HH Type	One-Year Goal	Actual
Homeless households	0	0
Non-Homeless households	0	0
Special-Needs households	0	0
<b>Total</b>	0	0

Table 4 – Number of Households

Affordable Housing Units by Program	One-Year Goal	Actual
Rental Assistance	0	0
The Production of New Units	0	0
Rehab of Existing Units	0	0
Acquisition of Existing Units	0	0
<b>Total</b>	0	0

Table 5 – Number of Households Supported

**Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

HOME-funded activities are included as part of the Will County HOME Consortium. The tables above only include affordable housing projects that satisfy the HOME definition of affordable housing. As such, the CDBG-funded minor housing repair program listed above does not qualify and is not included.

**Discuss how these outcomes will impact future annual action plans.**

The City continues to pursue opportunities to support local non-profit builders and build their capacity to take on HOME-funded projects. However, the City must feel confident in the non-profit's capacity before partnering on any development projects.

**Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.**

<b>Number of Households Served</b>	<b>CDBG Actual</b>	<b>HOME Actual</b>
Extremely Low-income	0	0
Low-income	0	0
Moderate-income	0	0
<b>Total</b>	0	0

**Table 6 – Number of Households Served**

**Narrative Information**

The tables above only include housing projects that satisfy the HOME program requirements. All of the City’s HOME funded projects are reported through the County of Will HOME Consortium CAPER. The City of Joliet uses CDBG funding for a minor home repair program but the program does not meet the standards of the HOME program. The City’s program assisted four (4) senior households.

**CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)**

***Describe efforts to reach out to homeless persons (especially unsheltered persons) and assessing their individual needs.***

The City of Joliet is Co-Chair of the Will, Kendall, Grundy Counties Continuum of Care (CoC). All of the City's efforts to address the needs of homeless and near homeless population are carried out in coordination with the CoC.

Annually, the CoC conducts exhaustive street outreach throughout its entire geographic area through the Point In Time count. Coordinated Entry System (CES) system entry point partners participate in the outreach efforts and are trained by the CoC in how to engage people experiencing unsheltered homelessness. Street outreach is available throughout the CoC and is regularly provided in the more urban-like areas of the CoC. Street outreach is funded through HHS, PATH and SAMHSA. CoC Point In Time count was conducted 1/2022 with the following results:

Households with at Least One Adult and One Child	Total PIT Count			Total
	Sheltered		Unsheltered	
	ES	TH		
Total number of households	16	7	1	24
Total number of persons	50	23	2	75
Number of persons (persons under age 18)	30	15	1	46
Number of persons (persons age 18-24)	2	1		3
Number of persons (persons over age 24)	18	7	1	26

Additionally, the CoC has a collaborative effort to provide street outreach (including a Vet specific team, Consumer involvement, DV services, shelter intake). The collaborative provides outreach every Thursday. PATH, Youth-specific providers, and Consumer Advocates are engaged in outreach daily. The Plan to End Homeless committee has marketing plan for the CES for police, libraries, hospitals, food pantries, health care centers, and churches in order to inform.

The CoC implemented outreach initiatives to connect with the unsheltered and hardest to house. By recording these initiatives in HMIS, the data was more accurate and of a better quality. Reaching these populations enabled the CoC to provide housing/services and to reduce episodic shelter use.

***Describe effort to address the emergency shelter and transitional housing needs of homeless persons.***

In previous years, the City provided CDBG funds for the renovation of Daybreak Shelter. The project benefitted 1,875 persons who used the shelter during the program year.

The CoC's strategies to increase exits from homelessness include: a community wide commitment to housing first, utilizing a progressive engagement model for RRH, shifting resources into RRH, and formalizing partnerships to increase available housing interventions.

***Describe efforts to help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are:***

- ***likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and,***
- ***receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.***

The City of Joliet supported the efforts of local agencies that provided assistance to families and individuals in transitional situations and referred residents of the City that were at risk of becoming homeless to these agencies for help with financial literacy counseling, emergency rent/mortgage or utility payments, and job training so that they could remain self-sufficient and avoid homelessness.

The City has provided \$563,076 to the Spanish Community Center to assist those negatively affected by COVID-19 with rental housing and utility payments.

The Will County Center for Community Concerns (WCCCC) provided case management services to low income individuals and families to help them avoid becoming homeless and to connect them to community resources in order to regain housing stability. The CoC engaged the school districts through an educational symposium in an effort to connect families to services within the community.

***Describe efforts to help homeless persons, especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth, with the following:***

- ***make the transition to permanent housing and independent living;***
- ***shorten the period of time that individuals and families experience homelessness;***
- ***facilitate access to affordable housing units; and***
- ***prevent individuals and families from becoming homeless again.***

The CoC uses HMIS to track and measure each client's length of time homeless. The CoC prioritized housing placement by length of time spent in homelessness. The CoC implements several strategies to reduce the period of time that clients experience homelessness, including:

- Use of a Housing First philosophy. One of the main principles of housing first is to move clients into stable housing situations as quickly as possible.
- Use of client-centered, evidence-based practices. A client-centered approach allows the client to receive required services and for the client to be invested in their own service plans. During their shelter stays, counseling was provided to the heads of households to improve family income, either through employment or referrals to state and federal agencies to supplement their income and/or to address their disabilities.
- Prioritization on the placement of chronically homeless, veterans, and unsheltered. These subsets of the homeless population are the most vulnerable.
- Use of Rapid Rehousing and Homelessness Prevention Funds.
- The City of Joliet Fire Department, through City of Joliet approval, established Community Risk Reduction (CRR) Program. First responders are out in the community every day and most likely to homeless individuals before anyone else. CRR has partnered up with Will-Grundy Medical Clinic to assist with street outreach and placement of homeless individuals in the Coordinated Assessment System.



## **CR-30 - Public Housing 91.220(h); 91.320(j)**

### **Actions taken to address the needs of public housing**

The Housing Authority of Joliet (HAJ) is the public housing agency that serves the City of Joliet, as well as Will County, Illinois. The City partners closely with the Housing Authority on many projects, including the development of City-funded projects, such as Liberty Meadows, and PHA-funded projects, such as Water's Edge. Housing Authority affordable housing program Unit count as follows: 535 PH units; 512 for elderly/disabled and 23 for Families. Additionally, the HAJ administers 3,270 housing choice vouchers.

During the program year, HAJ used its capital funds to improve the conditions of the public housing units and to provide a more suitable living environment. The housing authority is also pursuing the rehabilitation and redevelopment of several of its sites, to include redevelopment of the former Joliet Country Club property.

### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership.**

In the program year, the Housing Authority of Joliet held regular Resident Advisory Board Meetings. The Resident Advisory Board was comprised of members from each of the Public Housing Communities, representatives from the Housing Choice Voucher Program, and representatives of the Housing Authority staff. Topics addressed at these meetings ranged from broad policy topics, such as the Revitalization Plan, to quality of life issues, such as posting instructions on how to use the washer and dryer in the building. The Housing Authority of Joliet also encouraged the Public Housing Communities to develop and operate neighborhood crime watch groups to ensure the safety of residents.

The Housing Authority of Joliet administers a Family Self-Sufficiency Program designed to assist families receiving subsidies under the HCV Program. Some of the goals that program participants have identified are: completion of high school; job training; childcare assistance; transportation assistance; and homeownership.

### **Actions taken to provide assistance to troubled PHAs**

The Housing Authority of Joliet was not classified as "troubled" by HUD and was performing satisfactorily according to HUD guidelines and standards. Therefore, no assistance was needed to improve operations of this Public Housing Authority.

## **CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)**

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)**

The City's housing strategy in recent years is to provide affordable housing options in all areas of the City, including those that have a limited number of affordable housing options. This was implemented through its down payment assistance program and through the tenant-based rental assistance program.

The City continues to support groups such as Cornerstone, a provider of group housing for persons with disabilities, to ensure that affordable housing in standard condition is available for this special needs population.

The City began a new rental inspection program for single family households. The purpose of the program is to ensure that single family rental properties are maintained in standard condition.

### **Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)**

As part of the Consolidated Plan process, the City has identified a lack of capacity among subrecipients to carry out CDBG-funded activities as an obstacle to meeting underserved needs. To address this obstacle, the City will work to expand its own internal capacity to provide technical assistance to new and existing organizations.

During this CAPER period, the City reached out to a number of organizations in regard to participating in the City's CDBG program. As a result, the City is working with a number of new agencies, including the Salvation Army, Boys and Girls Club, Will-Grundy Medical, and the Forest Park Community Center.

### **Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)**

During the CAPER period, the City of Joliet did not undertake any CDBG-funded activities to reduce the number of lead-based paint hazards in residential properties. The only housing program funded was limited to minor repairs that did not have sufficient capacity to remove lead-paint hazards. The risk of lead-based paint hazards is very high in the City of Joliet due to the number of housing units constructed prior to 1978. It is presumed that all housing units constructed before 1978 contain lead-based paint. According to the 2010-2014 American Community Survey Five-Year Estimates, 26,100 (51.19%) housing units in the City of Joliet were constructed prior to 1980.

As part of the Will, Kendall, Grundy Counties HOME Consortium, the City of Joliet provided purchasers of pre-1978 built houses with the lead paint pamphlet, "Protect Your Family From Lead in Your Home." The City also required contractors to follow HUD's lead-based paint regulations for construction and rehabilitation projects funded through the CDBG and HOME programs. Work write-ups for projects

included a section on lead-based paint testing and abatement when necessary under the current regulations.

**Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)**

The City's anti-poverty strategy has two main components. First, the City will continue to support efforts to create economic opportunities through business attraction, retention, and supporting workforce development. These efforts will be funded with non-CDBG funds. The City will use CDBG funds to provide assist non-profits that help poverty-stricken families gain self-sufficiency skills. This includes provision of funding to Holsten Community Capital to provide social service programs at Riverwalk Apartments and the funding of capital improvement projects for non-profits, such as the Spanish Community Center, to maintain their facilities in order to continue the delivery of needed services.

**Actions taken to develop institutional structure. 91.220(k); 91.320(j)**

The City focused on two initiatives during the program year. First, the City provided technical assistance to new and existing organizations in an effort to increase their capacity to deliver federally funded programs. In May of 2022, the City of Joliet supported the transfer of the CoC lead agency to United Way of Will County, Joliet IL (UWWC). UWWC is a non-funded partner who already worked with CoC partners on an annual basis. UWWC was a natural choice for the CoC and City of Joliet is looking forward to working collaboratively with UWWC.

**Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

During this CAPER period, the City continued its participation and coordination with public, housing, and social service agencies. The Neighborhood Services Division was responsible for coordinating activities among the public and private organizations.

Neighborhood Services staff serve in leadership positions on the County Continuum of Care. The Will, Kendall, Grundy Counties Continuum of Care was the network for all social service providers in the region. They included the housing authority, health department, and other agencies.

**Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

The City is in the process of adopting an updated Analysis of Impediments to Fair Housing Choice. It is expected to be adopted by the HOME Consortium in program year 2023. In the interim, the City will continue to implement the recommendations and suggested actions outlined in the last approved update.

## **CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

The City of Joliet has adopted the HOME monitoring standards of Will County. These standards were adopted on January 19, 2016. Performance monitoring is an important component in the long-term success of the City's Programs. During the program year, the Neighborhood Services Division was responsible for ensuring that the recipients of Federal funds met the purposes of the appropriate legislation and regulations, and that funds were disbursed in a timely manner.

**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

The City of Joliet placed the CAPER document on public display beginning on December 8, 2022 through December 22, 2022. A copy of the Public Notice is attached.

The CAPER was on display at the following locations in the City of Joliet:

City of Joliet website: <https://www.joliet.gov/government/departments/community-development/hud-notices>

City of Joliet – City Hall  
Neighborhood Services Office  
150 W. Jefferson Street  
Joliet, IL 60432

Attached is the Public Hearing Notice that was published in The Times Weekly. The City held a public hearing on December 19th at 2:00 PM in City Council Chambers. No comments were received.

## **CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

This is the second year of the CAPER under the FY 2020-2024 Consolidated Plan. The City of Joliet has not made any changes to the Amended Consolidated Plan and its program objectives during this reporting period.

Based on the current rate of expenditures and the progress of the current slate of projects, the City feel confident it will meet the timeliness ratio going forward.

The City is also subject to the primary benefit test that requires at least 70% of CDBG funds are used to benefit low and moderate income persons. The City has met this standard. Please see the attached CDBG Financial Summary Report (PR26) for more information.

The City of Joliet did not make any prior year adjustments, lump sum agreements, nor relocation payments. The City did not make any loans and it did not write off any loans during this CAPER period. None of the CDBG Funds were allocated to activities that did not meet a National Objective.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants? If yes, describe accomplishments and program outcomes during the last year.**

The City does not have any open BEDI awards.

### CR-58 – Section 3

Metric	CDBG
Total Number of Activities Subject to Section 3	1
Total Section 3 Labor Hours	930
Total Section 3 Worker Hours	0
Total Targeted Section 3 Worker Hours	0

Qualitative Efforts - Number of Activities by Program	CDBG
Outreach efforts to generate job applicants who are Public Housing Targeted Workers	
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.	
Direct, on-the job training (including apprenticeships).	
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.	
Technical assistance to help Section 3 workers compete for jobs ( resume assistance, coaching).	
Outreach efforts to identify and secure bids from Section 3 business concerns.	
Technical assistance to help Section 3 business concerns understand and bid on contracts.	
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.	
Assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.	
Held one or more job fairs.	
Provided or connected residents with supportive services that can provide direct services or referrals.	
Provided or connected residents with supportive services: work readiness health screenings, interview clothing, uniforms, test fees, transportation.	
Assisted residents with finding child care.	
Assisted residents to apply for, or attend community college or a four year educational institution.	
Assisted residents to apply for, or attend vocational/technical training.	
Assisted residents to obtain financial literacy training and/or coaching.	
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.	
Provided or connected residents with training on computer use or online technologies.	
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.	
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.	
Other.	